



# Special Council Meeting

Minutes

27 June 2022

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**1. Official Opening**

The Presiding Member opened the meeting at 6:30pm and welcomed Councillors, Staff and Members of the Public Gallery. The Presiding Member also acknowledged the Traditional Owners of the land on which we meet the Whadjuk Noongar people.

**2. Attendance, Apologies and Leave of Absence Previously Approved**

**Councillors**

**South East Ward**

John Giardina  
Janelle Sewell  
Geoff Stallard

**South West Ward**

Kellie Miskiewicz  
Brooke O'Donnell

**North West Ward**

Sue Bilich  
Lisa Cooper  
Dylan O'Connor

**North Ward**

Andrew Osenton  
Kathy Ritchie  
Margaret Thomas JP (Mayor) Presiding Member

**Members of Staff**

**Chief Executive Officer**

Rhonda Hardy

**Executive Team**

Gary Ticehurst - Director Corporate Services  
Brett Jackson - Director Asset Services  
Peter Varelis - Director Development Services

**Management Team**

Nicole O'Neill - Manager Customer & Public Relations  
Waruni De Silva - Coordinator Financial Services  
Bindiya Shah - Coordinator Management Accounting

**Administration Support**

Darrell Forrest - Governance Advisor  
Donna McPherson - Executive Assistant to the CEO

**Members of the Public 1**

**Members of the Press Nil.**

**Apologies**

Cr Mary Cannon  
Alida Ferriera - Manager Financial Services

**Leave of Absence Previously Approved Nil.**

**3. Public Question Time**

3.1 David Downing, High Wycombe

This question refers to Reserve C: Forrestfield Industrial Area Reserve. This account appears to be inactive apart from accruing interest for about 10 years or more. The current balance is approximately \$125,000.

Q1. Where did this money come from?

Q2. When was this money collected?

Q3. What precisely is the intended use for these funds?

Q4. When does the City intend to use these funds for the purpose for which they were collected?

Q5. If there is no immediate use for the money does the City intend to reimburse these funds to whom it was collected?

A. Taken on Notice.

**4. Petitions/Deputations**

4.1 Nil.

**5. Announcements by the Member Presiding Without Discussion**

5.1 Nil.

**6. Matters for Which the Meeting may be Closed**

6.1 Nil.

**7. Disclosure of Interest**

**7.1. Disclosure of Financial and Proximity Interests**

- a. Members must disclose the nature of their interest in matter to be discussed at the meeting. (Section 5.56 of the *Local Government Act 1995*.)
- b. Employees must disclose the nature of their interest in reports or advice when giving the report or advice to the meeting. (Section 5.70 of the *Local Government Act 1995*.)

7.1.1 Nil.

**7.2. Disclosure of Interest Affecting Impartiality**

- a. Members and staff must disclose their interest in matters to be discussed at the meeting in respect of which the member or employee had given or will give advice.

7.2.1 Nil.

## 8. Reports to Council

### 8.1. Chief Executive Officer Reports

#### 8.1.1. Kalamunda Achieving 2022 - 2026

*Declaration of financial / conflict of interests to be recorded prior to dealing with each item.*

Previous

Items

Directorate Office of the CEO

Business Unit All

File Reference

Applicant

Owner

Attachments 1. KALAMUNDA ACHIEVING 2022 to 2026 (1) [8.1.1.1 - 87 pages]

#### TYPE OF REPORT

Advocacy When Council is advocating on behalf of the community to another level of government/body/agency

Executive When Council is undertaking its substantive role of direction setting and oversight (eg accepting tenders, adopting plans and budgets)

Information For Council to note

□ Legislative Includes adopting Local Laws, Town Planning Schemes and Policies. When Council determines a matter that directly impacts a person's rights and interests where the principles of natural justice apply. Examples include town planning applications, building licences, other permits or licences issued under other Legislation or matters that could be subject to appeal to the State Administrative Tribunal

#### STRATEGIC PLANNING ALIGNMENT

*Kalamunda Advancing Strategic Community Plan to 2031*

##### **Priority 4: Kalamunda Leads**

**Objective 4.1** - To provide leadership through transparent governance.

**Strategy 4.1.1** - Provide good governance.

**Strategy 4.1.2** - Build an effective and efficient service-based organisation

##### **Priority 4: Kalamunda Leads**

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**Strategy 4.1.1** - Provide good governance.

**Strategy 4.1.2** - Build an effective and efficient service based organisation.

## **EXECUTIVE SUMMARY**

1. The purpose of this report is to seek Council's endorsement of the Kalamunda Achieving – Corporate Business Plan 2022/2026.
2. The City of Kalamunda (City) has undertaken an extensive review of its Corporate Business Plan (CBP) to ensure it aligns to the recently adopted Strategic Community Plan 2021-31 and annually review the Corporate Business Plan to ensure it is in alignment with current directions.
3. This report recommends Council adopt Kalamunda Achieving – Corporate Business Plan 2022/26.

## **BACKGROUND**

4. In 2020/21 the City worked extensively with the community to undertake the major 4 yearly review of its Strategic Community Plan – Kalamunda Advancing. The Corporate Business Plan serves to guide the allocation of resources and effort to achieve the vision and strategies adopted in Community Strategic Plan.
5. The Kalamunda Achieving – Corporate Business Plan 2022/26 is revised annually and provides the operating plan that guides the organisation.

## **DETAILS AND ANALYSIS**

6. The Kalamunda Achieving – Corporate Business Plan 2022/26 supports the City to achieve the City of Kalamunda vision and the Community Strategic Plan 2021/31 objectives. The CBP demonstrates how the objectives and strategies outlined in KALAMUNDA ADVANCING 2031: Strategic Community Plan will be achieved.
7. The purpose of the Plan is to outline the major projects, including capital works and operational recurrent services. The CBP translates strategy into high level action by describing how the City will drive achievement over the next 4 years.
8. Many of the actions in the CBP are derived from informing strategies and plans such as asset plans, environmental plans, social plans, workforce and economic plans. It also supports the City's annual planning and budgeting processes by setting out detailed actions over four years,

which provide the starting point for the annual planning and the budget process.

9. The annual program of works is monitored, and progress is reported on a quarterly basis to Council and the Community through the Quarterly Progress Report and Monthly Financial Report.
10. A key inclusion in the CBP is the development and monitoring of the Operating Surplus Ratio Action Plan (OSRAP). As outlined in the budget the City has to deal with it declining Operating Surplus Ratio, and this will be achieved through a comprehensive plan that examines where cost savings can be found and where revenues can be increased.
11. The annual review process enables the City to frequently assess its progress, as well as provide flexibility to respond to the emergent issues or worthy opportunities that will continue to be a characteristic of the local government landscape

#### **APPLICABLE LAW**

12. Section 5.56 of the *Local Government Act 1995* requires a local government to plan for the future of the district.

The *Local Government (Administration) Regulations 1996* requires each local government to adopt a Strategic Community Plan and a Corporate Business Plan.

#### **APPLICABLE POLICY**

13. This Corporate Business Plan has been developed in accordance with the 'Integrated Planning and Reporting Framework and Guidelines' developed as part of the State Government's Local Government Report Program and the City's Governance & Policy Framework.

#### **STAKEHOLDER ENGAGEMENT**

14. This Corporate Business Plan operationalises the Community Strategic Plan 2021/31 and does not require community consultation.
15. Ongoing community involvement will be facilitated as this plan is executed. Projects and activities that are community facing will be subject to community engagement in line with the City's Community Engagement Strategy.

#### **FINANCIAL CONSIDERATIONS**



16. The Corporate Business Plan actions are funded through the annual budget process and the Long-Term Financial Plan.

**SUSTAINABILITY**

**Social Implications**

17. The Corporate Business Plan provides guidance to deliver social, environmental, and economic outcomes for the City.

**Economic Implications**

18. The Corporate Business Plan provides guidance to deliver social, environmental, and economic outcomes for the City.

**Environmental Implications**

19. The Corporate Business Plan provides guidance to deliver social, environmental, and economic outcomes for the City.

**RISK MANAGEMENT**

20.

<b>Risk:</b> Noncompliance with <i>Local Government Act 1995</i> may result in action by the Department of Local Government.		
<b>Consequence</b>	<b>Likelihood</b>	<b>Rating</b>
Moderate	Unlikely	Low
<b>Action/Strategy</b>		
Ensure the City has a current adopted Corporate Business Plan.		

21.

<b>Risk:</b> A lack of strategic direction through effective integrated planning will result in failures in achieving the Strategic Community Plan.		
<b>Consequence</b>	<b>Likelihood</b>	<b>Rating</b>
Moderate	Possible	Medium
<b>Action/Strategy</b>		
Ensure the City has a current adopted Corporate Business Plan, and the plan is resourced, actioned, and monitored.		

**CONCLUSION**

22. The Corporate Business Plan has had extensive involvement of Business Unit leaders to ensure plans are realistic and achievable. Priority actions

- provide the community with high level clarity about the focus of what is to be delivered for the 2022-23 year.
23. The CBP is key performance driver for the City and the City will provide a quarterly report to Council, providing an update on progress against this plan.
24. The CEO and Directors will align individual employee performance plans to ensure the entire organisation is focused on the achievement of the Corporate Business Plan.

<b>Voting Requirements: Simple Majority</b>
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RESOLVED SCM 64/2022

That Council ADOPT Kalamunda Achieving Corporate Business Plan 2022/26 shown as Attachment 1 to this report.

Moved: **Cr Geoff Stallard**

Seconded: **Cr Lisa Cooper**

Vote: **CARRIED UNANIMOUSLY (11/0)**

## 8.1.2. Long Term Financial Plan 2022 to 2037

*Declaration of financial / conflict of interests to be recorded prior to dealing with each item.*

Previous Items	N/A
Directorate	Corporate Services
Business Unit	Financial Services
File Reference	
Applicant	
Owner	
Attachments 1	Long Term Financial Plan 2022/23 to 2036/37 attachment-list-do-not-remove}

### TYPE OF REPORT

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□ Executive	When Council is undertaking its substantive role of direction setting and oversight (eg accepting tenders, adopting plans and budgets)
Information	For Council to note
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### STRATEGIC PLANNING ALIGNMENT

*Kalamunda Advancing Strategic Community Plan to 2031*

#### **Priority 4: Kalamunda Leads**

**Objective 4.1** - To provide leadership through transparent governance.

**Strategy 4.1.1** - Provide good governance.

**Strategy 4.1.2** - Build an effective and efficient service based organisation.

## EXECUTIVE SUMMARY

1. The purpose of this report is for Council to consider the amended City of Kalamunda's (City) *Kalamunda Accountable: Long Term Financial Plan to 2036/37* (LTFP) (Attachment 1).
2. The LTFP presents financial analysis of key strategic goals and objectives outlined in the integrated planning framework over a fifteen-year period and is a core component of the City's strategic planning process.
3. In accordance with the requirements of the *Local Government Act 1995* (the Act), a local government is required to produce an LTFP for the Future under s5.56 (1) of the *Local Government Act 1995*. The *Local Government (Administration) Regulations 1996* stipulates the minimum requirements for an LTFP.
4. It is recommended the Council adopt the amended LTFP (Attachment 1).

## BACKGROUND

5. The Department of Local Government, Sport and Cultural Industries defines the Integrated Planning and Reporting Framework for local governments as a framework for establishing local priorities and linking this information to operational functions.
6. The Integrated Planning and Reporting Cycle is outlined below:



7. The Long-Term Financial Plan (LTFP) is the cornerstone of the Integrated Planning Framework enabling the City to establish priorities and align them with available resources to enable the delivery of short- and long-term priorities. The LTFP is a rolling fifteen-year plan informing the Corporate Business Plan to activate Strategic Community Plan priorities.
8. The purpose of the LTFP is to present a financial analysis of the strategic objectives outlined in the Integrated Planning Framework over a fifteen-year period. It is a core component of the Councils strategic planning process and it is aligned to other core planning documents, including the Strategic Community Plan, the City's Corporate Business Plan. Information contained in other strategic documents including the Asset Management and Workforce Plans have informed the LTFP which is the basis for preparation of the Annual Budget.
9. The LTFP illustrates the City's financial sustainability allowing early identification of financial challenges and their longer-term impact, showing linkages between specific plans and strategies and enhances transparency and accountability of the City to our community.
10. The LTFP has been expanded to represent a rolling fifteen-year plan. As the Annual Budget is adopted each year, a new year is added to the LTFP. The intention of the LTFP is to indicate the City's long term financial sustainability and to allow early identification of financial issues.
11. The City has chosen a fifteen-year planning horizon to enable infrastructure and service delivery in a financially sustainable fashion cognisant of the substantial reliance upon rate revenue for funding of capital works within the City.

## **DETAILS AND ANALYSIS**

12. The *Kalamunda Accountable: Long Term Financial Plan to 2036/37* was informed from Budget Workshop discussions with Councillors as part of the Budget 2022/2023 process. The budget process commenced early in 2022, with workshops held with Councillors, the City's Executive and the Senior Management Group.
13. The LTFP has been informed by the:
  - a) Capital Works Program – which incorporates the various strategies and planning documents containing the capital works projects.
  - b) Asset Management Plans - sets out the financial resource requirements for renewal of existing assets at expected service levels.

- c) Workforce Plan - identifies the human resources required to deliver the City's normal operations and proposed future actions and projects.
- d) Adverse trend in the City's Operating Surplus Ratio (OSR).
- e) Budget 2022/23, which is tabled for the Special Council Meeting on 27 June 2022.

14. The LTFP has been developed based on several key assumptions, which are set out in the LTFP. For example, assumptions have been made about the interest rate for investments, the inflation rate and population growth and key cost drivers that materially impact the City's operations. The annual review of the LTFP will ensure that the projections are reviewed in line with the current economic environment, ensuring they are as accurate and reasonable as possible. Some of the key assumptions include the following:

- a) Maintain the benchmark for the Financial Health Indicator of 74 over the life of the LTFP.
- b) Achieve the basic standard in the Operating Surplus Ratio after four years as per the agreed OSRAP detailed in this report.
- c) Rates Revenue Growth to be contained and closely aligned with economic metrics, at 4.9% for residential properties and 5.5% for industrial and commercial properties for the 2022/23 financial year. This is based on a projected inflation rate of 3.5% plus an additional 1.4% to address the City's OSR adverse trend.
- d) Inflation set for 2022/23 at 4.5%, for 2023/24 at 4% dropping to 3% for the remainder of the plan. The inflation rate influences the expenditure and revenue contained in the plan. Thus, if in future the actual inflation rate is different to the expected rate it would not have a significant overall impact on the LTFP.
- e) Rate increases to be maintained at 4.5% throughout the plan as part of the OSRAP model. Noting that with the increase in depreciation as new assets come on board further increases in rates, or reductions in expenditure will be required to maintain the OSR over the remaining years of the plan.
- f) Investment income earned from the City's cash investments, projected at 2.0% throughout the Plan.
- g) Employment costs – have increased by approximately 2.2%, largely due to increases in the Enterprise Bargaining Agreement (EBA), and the statutory increase to the Employee Superannuation Contributions. Employment costs in the LTFP are projected to increase by 3% each year to account for EBA and Superannuation increases in outer years, however this will be reviewed as EBA negotiations take place.
- h) No significant new loan funding is considered, other than for Cambridge Reserve.

Capital works program for outer years identify significant new projects which are assumed to be predominantly grant funded thus not reliant on municipal funds. The construction of grant funded projects does however have an operating budget impact once constructed. The increase in maintenance and depreciation expenses will impact the financial ratios and necessitate rate increases and/or rationalising aging or underutilized assets to balance increases with the construction of significant assets such as the High Wycombe Aquatic and Recreation Centre.

15. The LTFP is underpinned by the following key principles:
- a) Strengthening operating results to ensure long term financial sustainability, including a plan to improve the City's OSR.
  - b) Strategic use of borrowings to fund intergenerational assets or those assets with the capacity to produce an income stream.
  - c) Maintaining tight control over expenditure growth.
  - d) Building cash reserves to meet future needs.
  - e) Maintaining a fair and equitable rating structure.
  - f) Undertaking regular reviews of the service levels to balance community needs and affordability.
  - g) Undertaking advocacy to generate Government funding support.
  - h) Focusing on continuous improvement to drive efficiencies.
  - i) Strategic management of assets ensuring that underutilised assets are reviewed.
  - j) Revenue diversification.

16. **Financial Ratios**

Under regulation 50 of the *Local Government (Financial Management Regulations 1996)*, the annual financial report is to include the audited results of the seven ratios for the financial year covered by the annual financial report.

The seven ratios are:

1. Current Ratio.
2. Asset Consumption Ratio.
3. Asset Renewal Funding Ratio.
4. Asset Sustainability Ratio.
5. Debt Service Coverage Ratio
6. Operating Surplus Ratio; and
7. Own Source Revenue Coverage Ratio.

17. The City's Audited results for the year ending June 2021, highlighted a trend was occurring showing a deterioration in one of the ratios over the past three years – namely the Operating Surplus Ratio (OSR).

18. This trend was also noticed by the Office of the Auditor General (OAG) and a Council at its Audit & Risk Committee in 2021 agreed to develop a plan to address this matter and align rates revenue with operating costs. The Operating Surplus Ratio Action plan (OSRAP) was created to provide a deliberate focus on the OSR over a four to five-year period.

19. The following table provides results of all the ratios the city is obligated to disclose annually through its annual report and highlights the OSR being the ratio of concern.

Ratio	2021	2020	2019	Benchmark Required
<b>Current ratio</b>	1.36	1.54	1.30	1 or greater than 1
<b>Asset consumption ratio</b>	0.94	0.96	0.97	Greater than 0.5
<b>Asset renewal funding ratio</b>	1.42	0.95	0.95	Between 0.75 and 0.95
<b>Asset sustainability ratio</b>	0.39	0.91	0.67	Greater than 0.90
<b>Debt service cover ratio</b>	8.67	6.36	9.58	Greater than or equal to 2
<b>Operating surplus ratio</b>	(0.04)	(0.10)	(0.04)	Between 0.10 and 0.15
<b>Own source revenue coverage ratio</b>	0.91	0.90	0.90	Between 0.4 – 0.6

20. **What is the Operating Surplus Ratio (OSR)?**

Operating Surplus Ratio Calculation

<p>(Operating Revenue MINUS Operating Expense) divided by Own Source Operating Revenue</p>
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21. The OSR is a measure of the City's ability to meet its operational costs and have revenues available for capital funding or other purposes.

22. The OSR Required Standards are as follows:

1. Basic Standard – between 0.10 and 0.15
2. Advanced Standard – greater than 0.15.

23. **Why has the OSR declined?**



A declining ORS basically means that the City doesn't earn enough operating revenue to pay for operational expenditure.

24. There are 3 key reasons that this ratio is in decline they are:
1. Rates revenue not matching operating expenditure
  2. Deprecation increases
  3. Cost of services and assets increases
25. The development of the LTFP was built on the assumption that an improvement in the Financial Ratios is to be achieved. The different scenarios considered the achievement of the OSRAP over a one-to-five-year timeframe. It was agreed with Council during budget deliberations that a four term for addressing the OSRAP is the preferred option. The amended LTFP achieves a positive OSR in 2025/26 of the plan.
26. The City now faces a fourth issue, being rising inflation levels as a result of global and domestic economic pressures generating high levels of economic uncertainty and further upward pressure on costs.
27. **Rates**
28. In 2013/14 when the inaugural Long Term Financial Plan (LTFP) was adopted by Council, it was predicated on rates increases set at 7% over the 10 years to fund the growth in asset renewals and new assets. This was in recognition of the backlog of assets renewals and aging facilities that the City was carrying on its books. Furthermore, the City has grown its population base with many new development fronts being created and demand for services increasing subsequently in line with growth.
29. Since 2018 the Council reduced rate increases which were well below the 7% pa target what was set out in the original 2013 LTFP This has resulted in a cumulative loss of revenue over the past 4 years.

RATES		
Year	Total Received	Annual Increase
2014	\$ 28,939,389.00	
2015	\$ 30,599,405.00	6%
2016	\$ 32,769,644.00	7%
2017	\$ 35,066,848.00	7%
2018	\$ 35,992,132.00	3%
2019	\$ 37,436,125.00	4%
2020	\$ 37,864,554.00	1%
2021	\$ 38,342,129.00	1%

30. Had the Long-Term Financial Plan been maintained with its required rates projections being adopted annually, the City would likely have been in a stronger position to be covering its operating costs, as well as being able to build reserves that will provide capacity to fund future major facilities development and partially withstand unforeseen inflation impacts being experienced.

31. In the absence of significant alternative revenue streams, it is important to maintain rates increases in line with necessary expenditure to avoid deterioration of operating capacity.

32. **Depreciation**

33. The change in accounting standards to fair value accounting in 2017 is a key cause for the deterioration of the Operating Surplus Ratio. The City had no option but to comply to the change and now must deal with a legacy issue from the change.

34. As the City continues to add new assets and doesn't rationalise old under-utilised assets, depreciation will continue to rise and negatively impact the City's financial viability into the future.

35. The table below demonstrates the % change in Depreciation Expense since 2016:

DEPRECIATION		
YEAR	ACTUAL	% CHANGE
2016	\$ 6,043,120.00	
2017	\$ 10,130,153.00	68%
2018	\$ 10,237,301.00	1%
2019	\$ 10,986,630.00	7%
2020	\$ 11,316,721.00	3%
2021	\$ 13,327,727.00	18%

**Cost of Services and Assets**

36. The City of Kalamunda has a significant asset base and a wide range of services delivered from the asset base.

37. The City's net assets equate to approximately \$541 million.

38. Maintaining and renewing such a large asset base and delivering a wide range of services requires revenue to match the recurrent operating costs required. The City's main revenue source is rates.

39. In the past 5 years the City has experienced an increase in new assets. These assets are largely grant funded, however, still require operational funding to design, deliver and maintain the assets. There have also been new services introduced without the corresponding revenues being raised to pay for these services.

40. The following table shows materials and contracts costs have been contained over the past 5 years to mitigate prevailing increases in depreciation, costs and minimise rate increases.

MATERIALS & CONTRACTS		
YEAR	ACTUAL	% CHANGE
2017	\$23,059,891.00	
2018	\$20,563,241.00	-11%
2019	\$20,391,297.00	-1%
2020	\$22,443,971.00	10%
2021	\$20,233,774.00	-10%

41. Whilst the City has, through annual cost cutting managed to balance its budget, over time this approach reached a point where costs cannot be reduced further without a corresponding reduction in services and service standards, an increase in rates, or introduction of new revenue streams.

42. The Community of Kalamunda must now understand that without reduction in services and assets or increases in rates the City will continue to erode its financial sustainability.

43. By way of example service areas that have increased over the past 5 years are as follows.

#### **1. Community Engagement & Public relations**

- a) In 2016/17, in response to Council's direction for increased community engagement and communications, the City created the Customer and Public Relations Business Unit.
- b) Funding for resourcing was allocated by Council to expand this service area.

#### **2. Strategic Planning**

- a) In line with Council's adoption of its Local Planning Strategy (LPS) and the City's obligation to meet its density targets, the City

embarked on rezoning and structure planning of its special rural areas and around its activity centres.

- b) The City created the Strategic Planning Team to deliver the LPS and its ongoing reviews, as well as to manage Developer Contribution Plans for newly created areas and to facilitate the creation of aged care sites and land development opportunities.

### **3. Economic Development & Tourism**

- a) In 2017/18 the Council adopted its Economic Development Strategy and Tourism Strategy as well as Advisory Committees to support Economic Development and Tourism. A Business unit was created to implement these strategies.

### **4. Arts & Culture**

- a) In 2017/18 the Council adopted its Arts Strategy and created Advisory Committees to support increased focus and service delivery for culture & the arts. Council allocated funding to employ a Cultural Coordinator to deliver the strategy and support the Arts Advisory Committee.

### **5. Master Planning Community Facilities & Reserves**

- a) Since 2013 the City has developed a masterplan approach for all of its major City reserves, district parks and community facilities precincts.
- b) The creation of a master plan approach has been to support the need to attract funding through advocacy. To date the City has attracted \$33 million in funding to upgrade sporting reserves, provide community facilities such as the Kalamunda Community Centre and more recently a \$60 million commitment (from 2022/2023 onwards) to build the High Wycombe Aquatic and Recreation Centre.
- c) Masterplans have provided an effective approach to achieve proper planning and decision making based on usage, growth, needs, and priority. The management of master planning and ongoing implementation also required additional resourcing.

### **6. Youth Services**

- a) In 2015/16 Council viewed the provision of services to youth was lacking. The City created a Youth Plan which outlined a series of strategies to improve youth engagement across the City.
- b) This plan required an increase in resources to implement the strategy.

44. Whilst the growth in services was viewed as necessary and has delivered significant benefits to the community there has also been a corresponding increase in human resourcing, depreciation, and maintenance costs into the City's budget. These increases have had to be mitigated through cost cutting in other service areas to balance the budget and deliver minimal rate increases. Whilst this approach is useful in the short term, it also has a deleterious effect in the longer term.

### **Inflation**

45. Widespread economic uncertainty at an international and domestic level has seen record levels of inflation, with the most recent increases the greatest in 3 decades. This has been illustrated by:
- a. Perth CPI 7.6% (March 2022)
  - b. Fuel Prices increasing by 39% year on year
  - c. Building Construction cost increased by 14.5%
  - d. Roads and Bridges Construction Costs increased by 9%
  - e. Significant supply chain disruption resulting in delays in procuring materials and putting further upward pressure on costs.
46. At the same time unemployment levels are also at historically low levels which is likely to put upward pressure on wages. Finally, the Reserve Bank of Australia recently increased the cash rate by 0.25% in May, a further 0.5% in June with further cash rate increases expected.
47. The Reserve Bank of Australia recently updated its forecast CPI to increase by up to 6.0% before reducing to 4.25% for the year ending 30 June 2023.  
In addition, the City is currently experiencing a significant uplift in building & construction and roads and bridges construction costs as a result of supply chain disruptions and upward pressure on oil prices.

### **Employee Costs**

48. The City of Kalamunda is essentially a service-based organisation, hence its cost base mainly comprises of employees cost and materials and contracts to support service-related activities.
49. The Council is responsible for determining service levels and for determining the City's Capital Works Program that provides for the construction of new assets and the renewal of existing assets. The CEO has the responsibility to determine the resources both human and physical requirements needed to deliver the service and then Council will allocate the funding. These roles are clearly defined in the Act.

50. The City over the past five years has kept staffing requirements closely aligned to the services that Council has determined it wants delivered to its community.
51. The City, given the pressures imposed upon it from increasing depreciation and low rates increases has needed to undertake annual cost cutting, reallocating existing resources to services that need to be increased and reducing in other areas to fund the changes in Council direction or legislation without increasing its cost base.
52. The following table highlights this approach and shows that human resources have reduced in the past 5 years due to cost pressures arising from depreciation increases, low rate increases and unavoidable annual inflationary cost pressures.

EMPLOYEE FULLTIME EQUIVALENTS				
YEAR	FTE	% CHANGE	\$ACTUAL	% CHANGE
2017	260	0.4%	\$25,907,535	
2018	259	-0.4%	\$24,026,597	-7%
2019	257	-0.8%	\$25,256,690	5%
2020	251	-2.3%	\$25,144,391	0%
2021	254	1.2%	\$24,892,251	-1%

### What options Does Council have to Address the OSR?

53. **Option 1 Do Nothing**  
 The do-nothing option comes with risk as previously outlined and is not a recommended approach that would be supported by the City's Administration or the OAG and possibly the Department of Local Government, Sport & Cultural industries.  
 However, if it was a decision that Council and the Community determined it would accept, this option would need to be discussed with the regulatory bodies that the City reports to and agreed upon.
54. **Option 2 Increase Revenues**  
 The City has only two types of own source revenues it can increase, these include:
1. Increase Rates  
 The Council can set a fixed rate increase for the period of the OSRAP. This additional fixed rate would need to be levied on top of the LG cost Index to ensure business as usual can occur whilst also addressing the OSR.
  2. Increase fees & Charges

The City collects fees and charges for several of its services. The 2021-year end actual result for fees and charges was \$16million. Of this amount \$12.5million was collected from waste fees. Waste fees are a charge that is based on cost recovery and hence raising waste fees will not address the OSR issue.

55. **Option 3 Decrease Operating Expenditure**

The City has undertaken a detailed operating expenditure review where each cost centre outlined opportunities where savings could be made. The City will continue to progress these reviews annually.

56. **Option 4 A combination of Option 2 and 3**

This is the most preferred option as it reduces pressure on service reduction whilst also ensuring that the impact of addressing the OSR is equally borne by all ratepayers.

The Council has chosen option 4 which reflects the proposed increase to rates for 2022/23 as well as further reductions in operating costs where possible.

57. Considering all the supporting documentation and key assumptions the LTFP for 2022/223- 2036/37, has been developed, as documented in attachment 1 and consists of:

- a) Forecast Statement of Financial Position.
- b) Forecast Statement of Comprehensive Income – by Nature and Type.
- c) Forecast Statement of Comprehensive Income – by Program.

58. The LTFP includes 7 Key Financial Indicators. These indicators provide a measure of the City's sustainability and financial performance over the fifteen-year span of the LTFP. Targets have been included to allow the projected ratios to be compared against a benchmark figure. The LTFP 2022/23 -2036/37 achieved an average Financial Health Indicator of 74 over the life of the plan and aligns to the key assumptions set while delivering the services and facilities in a sustainable way for the future.

59. The financial projections are reliant on a mix of funding sources including municipal funding, minimal loans, and grants for large strategic projects which in this case is to deliver several future master plans for community facilities.



### **APPLICABLE LAW**

60. The Integrated Planning Framework requires that the LTFP be reviewed in conjunction with reviews to the Strategic Community Plan.

All local governments are required to produce an LTFP for the Future under s5.56 (1) of the *Local Government Act 1995*. The *Local Government (Administration) Regulations 1996* stipulates the minimum requirements for an LTFP.

### **APPLICABLE POLICY**

61. Nil.

### **STAKEHOLDER ENGAGEMENT**

62. The City has held several Budget workshops with Councillors to discuss components of the LTFP with a strong focus on the projected capital works programme and measures to enable the City to adequately address the adverse trend in the OSR.
63. No specific public consultation was carried out in relation to the LTFP given that it forms part of the Integrated Reporting Framework
64. There is no requirement under State guidelines for the City to advertise or consult on the LTFP.

### **FINANCIAL CONSIDERATIONS**

65. The LTFP is formulated on the basis of delivering a sustainable financial position while delivering the services and infrastructure needs of the community now and into the future. The City has a heavy focus on restraining growth in operational expenditure and is working hard to introduce a mix of innovations, cost savings measures and new agile technology for efficient and effective management of its operations.
66. The LTFP is a key component of the Integrated Planning Framework and is by its nature a forecasting document. The plan is based on a significant number of assumptions which drive future year projections. As such this plan is a moment in time look at the potential future outcomes for the City and future results may vary significantly from this plan. The City undertakes an annual review of the plan.

**SUSTAINABILITY**

**Economic Implications**

67. There is currently widespread economic uncertainty at an international and domestic level, highlighted by record levels of inflation (CPI Perth 7.6%) and the lowest recorded unemployment rates in more than a decade.

**Environmental Implications**

68. The LTFP maintains an Environmental Reserve Fund and a direct annual Operational Budget throughout the length of the Plan.

**RISK MANAGEMENT**

69. An LTFP should allow the early identification of financial issues, so that they may be dealt with promptly.

<b>Risk:</b> Funding budgeted for from State and Federal Government does not eventuate		
<b>Consequence</b>	<b>Likelihood</b>	<b>Rating</b>
Significant	Possible	High
<b>Action/Strategy</b>		
Grant funded projects will only commence once written commitments are received. The City will continue to advocate strongly for grant support for significant projects.		

<b>Risk:</b> The projected rise in the Inflation results in costings for capital works projects being understated.		
<b>Consequence</b>	<b>Likelihood</b>	<b>Rating</b>
Significant	Possible	High
<b>Action/Strategy</b>		
Improved Asset Management procedures to ensure that project designs are well costed prior to implementation. Closely manage projects and redirect savings through Budget Review process.		

<b>Risk:</b> Non-compliance with Financial Regulations		
<b>Consequence</b>	<b>Likelihood</b>	<b>Rating</b>
Significant	Unlikely	Medium
<b>Action/Strategy</b>		
The Long-Term Financial Plan reviews to be scheduled for future years to ensure compliance with the Financial Regulations.		

<b>Risk:</b> Deterioration in economic conditions results in significant supply chain interruptions.		
<b>Consequence</b>	<b>Likelihood</b>	<b>Rating</b>
Significant	Possible	High
<b>Action/Strategy</b>		
Project Control Group meets to assess project delivery against priority City projects		

**CONCLUSION**

- 70. The Long-Term Financial Plan is formulated on the basis that the City is operating in a tight economic environment. In response, the City has maintained tight control over expenditure and has kept rate increases to a minimum.
- 71. The LTFP is the city’s key strategic financial strategy that guides the City over the long term to ensure financial viability and sustainability is achieved and closely monitored. The City will continue to review the Long-Term Financial Plan each year to reflect changes in economic circumstances and strategic directions of Council.

**Voting Requirements: Simple Majority**

RESOLVED SCM 65/2022

That Council ADOPT the amended Kalamunda Accountable: Long Term Financial Plan to 2036/2037 shown as Attachment 1.

Moved: **Cr Geoff Stallard**

Seconded: **Cr Lisa Cooper**

Vote: **CARRIED UNANIMOUSLY (11/0)**

### 8.1.3. Adoption of Budget 2022/2023

*Declaration of financial / conflict of interests to be recorded prior to dealing with each item.*

Previous  
Items

Directorate Corporate Services

Business Unit Financial Services

File Reference

Applicant N/A

Owner N/A

Attachments 1. City of Kalamunda 2022-2023 Statutory Budget [8.1.3.1 - 72 pages]

#### TYPE OF REPORT

Advocacy When Council is advocating on behalf of the community to another level of government/body/agency

□ Executive When Council is undertaking its substantive role of direction setting and oversight (eg accepting tenders, adopting plans and budgets)

Information For Council to note

Legislative Includes adopting Local Laws, Town Planning Schemes and Policies. When Council determines a matter that directly impacts a person's rights and interests where the principles of natural justice apply. Examples include town planning applications, building licences, other permits or licences issued under other Legislation or matters that could be subject to appeal to the State Administrative Tribunal

#### STRATEGIC PLANNING ALIGNMENT

*Kalamunda Advancing Strategic Community Plan to 2031*

##### **Priority 4: Kalamunda Leads**

**Objective 4.1** - To provide leadership through transparent governance.

**Strategy 4.1.1** - Provide good governance.

## **EXECUTIVE SUMMARY**

1. The purpose of this report is to adopt the Municipal Fund Budget for the year ended 30 June 2023, representing the Financial Year 2022/2023, together with supporting schedules including striking of the Municipal Fund Rates, adoption of fees and charges and other consequential items arising from the Budget papers (Attachment 1).
2. The adoption of the Budget will enable the City of Kalamunda (City) to continue to deliver upon its strategic objectives and to ensure the City is financially sustainable.
3. It is recommended Council adopt the Municipal Budget together with supporting schedules for the 2022/2023 Financial Year.

## **BACKGROUND**

4. The Annual Budget is an important part of the City's Integrated Planning Framework, being the annual financial plan that facilitates the delivery of services and infrastructure to the community, as envisaged by the strategies set out in the City of Kalamunda Strategic Community Plan.
5. The budget process commenced early in 2022 with several workshops held with Elected Members, the City's Administration. During these workshops, the City, reviewed current and projected economic metrics, undertook scenario analysis before arriving at the current budget position.
6. On 24 May 2022, Council resolved to advertise the Differential Rates for 2022/2023, with submissions closing on the 19 June 2022. There were no submissions received during the advertising period.

## **DETAILS AND ANALYSIS**

7. There is currently widespread economic uncertainty at both international and domestic levels, characterised by record levels of inflation (the highest in three decades), record low levels of unemployment and significant disruption to supply chains. Recent illustrations of the economic uncertainty, include:
  - a. Perth CPI 7.6% increase for the year ended March 2022.
  - b. Fuel Prices increasing by 39% year on year.
  - c. Unemployment levels at historic lows which is expected to put upward pressure on wages.

In addition to the traditional economic metrics around CPI and Unemployment rates, the WA Local Government Association (WALGA) Local Government Cost Index (LGCI) considers the typical costs borne by Local Governments, reporting

a 5.7% increase in 2021/22. Moreover, some categories reported significantly higher increases such as:

- a) road and bridge construction costs, increased by 9%
- b) non-residential building costs increased by 14.5%;

8. During the course of preparing the 2022/2023 budget, the Reserve Bank of Australia increased the official interest rate for the first time in more than a decade and followed with an additional increase the following month. It also revised its CPI forecast to increase by up to 6% before reducing to 4.25% for the year ending 30 June 2023.

9. **Financial Ratios**

In accordance with regulation 50 of the *Local Government (Financial Management) Regulations 1996*, the City's Annual Report must include the audited results of seven financial ratios for the financial year covered by the annual financial report and the two preceding financial years. The seven ratios are:

- a. Current Ratio
- b. Asset Consumption Ratio
- c. Asset Renewal Funding Ratio
- d. Asset Sustainability Ratio
- e. Debt Service Cover Ratio
- f. Operating Surplus Ratio
- g. Own Source Revenue Coverage Ratio.

10. The City's Audited results for the year ending June 2021, highlighted a trend was occurring with a deterioration in one of the ratios over the past three years – namely the Operating Surplus Ratio (OSR).

11. The trend was identified by the Office of the Auditor General (OAG) and a plan was developed and considered by Council to address this matter and to better align rates revenue with the City's operating costs.

12. In consideration of the declining OSR the 2022/23 budget and future budgets, will need to be focused on addressing the declining OSR to ensure that the City remains financially sustainable.

13. The following table provides results of all the ratios the city is obligated to disclose annually through its annual report and highlights the OSR being the ratio of concern.

Ratio	2021	2020	2019	Benchmark Required
<b>Current ratio</b>	1.36	1.54	1.30	1 or greater than 1
<b>Asset consumption ratio</b>	0.94	0.96	0.97	Greater than 0.5
<b>Asset renewal funding ratio</b>	1.42	0.95	0.95	Between 0.75 and 0.95
<b>Asset sustainability ratio</b>	0.39	0.91	0.67	Greater than 0.90
<b>Debt service cover ratio</b>	8.67	6.36	9.58	Greater than or equal to 2
<b>Operating surplus ratio</b>	(0.04)	(0.10)	(0.04)	Between 0.10 and 0.15
<b>Own source revenue coverage ratio</b>	0.91	0.90	0.90	Between 0.4 – 0.6

#### What is the Operating Surplus Ratio (OSR)?

14. Operating Surplus Ratio Calculation

$$\frac{(\text{Operating Revenue MINUS Operating Expense})}{\text{Own Source Operating Revenue}}$$

15. This ratio is a measure of a local government's ability to cover its operational costs and have revenues available for capital funding or other purposes.
16. **Required Standards**
1. Basic Standard between 1% and 15% (0.01 and 0.15)
  2. Advanced Standard > 15% (>0.15).
17. 'Operating Revenue' Means the revenue that is operating revenue for the purposes of the Australian Accounting Standards, excluding grants and contributions for the development or acquisition of assets.
18. 'Operating Expense' Means the expense that is operating expense for the purposes of the Australian Accounting Standards.

19. 'Own Source Operating Revenue' Means revenue from rates and service charges, fees and user charges, reimbursements and recoveries \*, interest income and profit on disposal of assets.

**Why has the OSR declined?**

20. A declining ORS basically means that the City doesn't earn enough operating revenue to pay for operational expenditure.

21. There are 3 key reasons that this ratio is in decline they are:

1. Rates revenue not matching operating expenditure
2. Depreciation increases
3. Increase in cost of services and assets

22. For the 2022/23 year the City now faces a fourth issue being increasing inflation because of global and domestic economic issues generating high levels of economic uncertainty, and further upward pressure on costs.

23. Each of these issues is discussed in detail as follows.

**Rates**

24. In 2013/14 when the inaugural Long Term Financial Plan (LTFP) was adopted by Council, it was predicated on rates increases set at 7% over the 10 years to fund the growth in asset renewals and new assets. This was in recognition of the backlog of assets renewals and ageing facilities that the City was carrying on its books. Furthermore, the City has grown its population base with many new development fronts being created and demand for services increasing subsequently in line with growth.

25. Since 2018 the Council reduced rate increases which were well below the 7% pa target what was set in the inaugural 2013 LTFP, which has resulted in a cumulative loss of revenue over the past 4 years.

RATES		
Year	Total Received	Annual Increase
2014	\$ 28,939,389.00	
2015	\$ 30,599,405.00	6%
2016	\$ 32,769,644.00	7%
2017	\$ 35,066,848.00	7%
2018	\$ 35,992,132.00	3%
2019	\$ 37,436,125.00	4%
2020	\$ 37,864,554.00	1%



2021	\$ 38,342,129.00	1%
------	------------------	----

26. Had the 2013 Long-Term Financial Plan been maintained with its rates projections being adopted annually, the City would likely have been in a stronger position to be covering its operating costs, as well as being able to build reserves that will provide capacity to fund future major facilities development and partially withstand unforeseen inflation impacts being experienced.
27. In the absence of significant alternative revenue streams, it is important to maintain rates increases in line with necessary expenditure to avoid deterioration of operating capacity.

### Depreciation

28. The change in accounting standards to fair value accounting in 2017 is a key cause for the deterioration of the Operating Surplus Ratio. The City had no option but to comply to the change and now must deal with a legacy issue from the change.
29. As the City continues to add new assets and doesn't rationalise old, underutilised assets, depreciation will continue to rise and negatively impact upon the financial viability of the City in the future.

DEPRECIATION		
YEAR	ACTUAL	% CHANGE
2016	\$ 6,043,120.00	
2017	\$ 10,130,153.00	68%
2018	\$ 10,237,301.00	1%
2019	\$ 10,986,630.00	7%
2020	\$ 11,316,721.00	3%
2021	\$ 13,327,727.00	18%

**Cost of Services and Assets**

- 30. The City has a significant asset base (approximately \$541M) and a wide range of services which requires a strong revenue base to maintain.
- 31. In the past 5 years the City has experienced an increase in new assets. These assets are largely grant funded, however, still require operational funding to design, deliver and maintain the assets. There have also been new services introduced without the corresponding revenues being raised to pay for these services.
- 32. The following table shows materials and contracts costs have been contained over the past 5 years to mitigate prevailing increases in depreciation, costs and minimise rate increases.

MATERIALS & CONTRACTS		
YEAR	ACTUAL	% CHANGE
2017	\$23,059,891.00	
2018	\$20,563,241.00	-11%
2019	\$20,391,297.00	-1%
2020	\$22,443,971.00	10%
2021	\$20,233,774.00	-10%

- 33. During the past five years in response to Council resolutions, the City has grown services to address service gaps in the community. This has included growth in:
  - a) Community Engagement and Public Relations.
  - b) Strategic Planning.
  - c) Economic Development and Tourism.
  - d) Arts and Culture.
  - e) Youth Services.
- 34. Whilst the growth in services was viewed as necessary and has delivered significant benefits to the community there has also been a corresponding increase in human resourcing, depreciation, and maintenance costs into the City's budget. These increases have had to be mitigated through cost cutting in other service areas to balance the budget and deliver minimal rate increases. Whilst this approach is useful in the short term, it also has a deleterious effect in the longer term.
- 35. Whilst the City has, through annual cost cutting managed to balance its budget, over time this approach reached a point where costs cannot be reduced further

without a corresponding reduction in services and service standards, an increase in rates, or introduction of new revenue streams.

36. The Community of Kalamunda must now understand that without reduction in services and assets or increases in rates the City will continue to erode its financial sustainability.

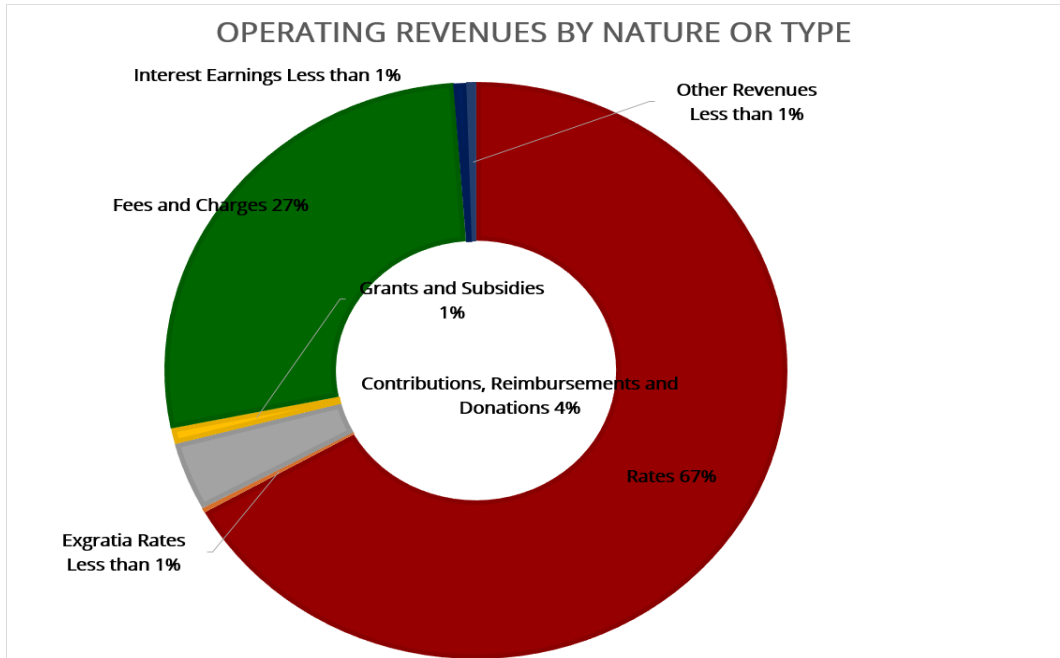
### **Waste Charges**

37. Waste Charges are developed to meet the City's costs of providing waste management services to the community on a simple cost recovery basis. The 2022/23 financial year will see uplifts in costs incurred due to increased operating costs (including fuel and labour) for contractors involved in collecting waste and the various contractors involved in the acceptance and processing of all waste streams.
38. At the March 2021 OCM, Council considered the matter of pensioner discounts for waste charges and determined to maintain the existing \$230 discount adjusted annually for CPI unless determined otherwise at Budget Adoption.
39. For 2023/23, the Full-Service Residential Waste Charge is proposed at \$609.20 and the Full Service Pensioner Residential Waste Charge is proposed at \$362.20 (a discount of \$247.00)
40. In effect, this means that the standard resident waste charge is subsidising Pensioners, by an amount of approximately \$37.

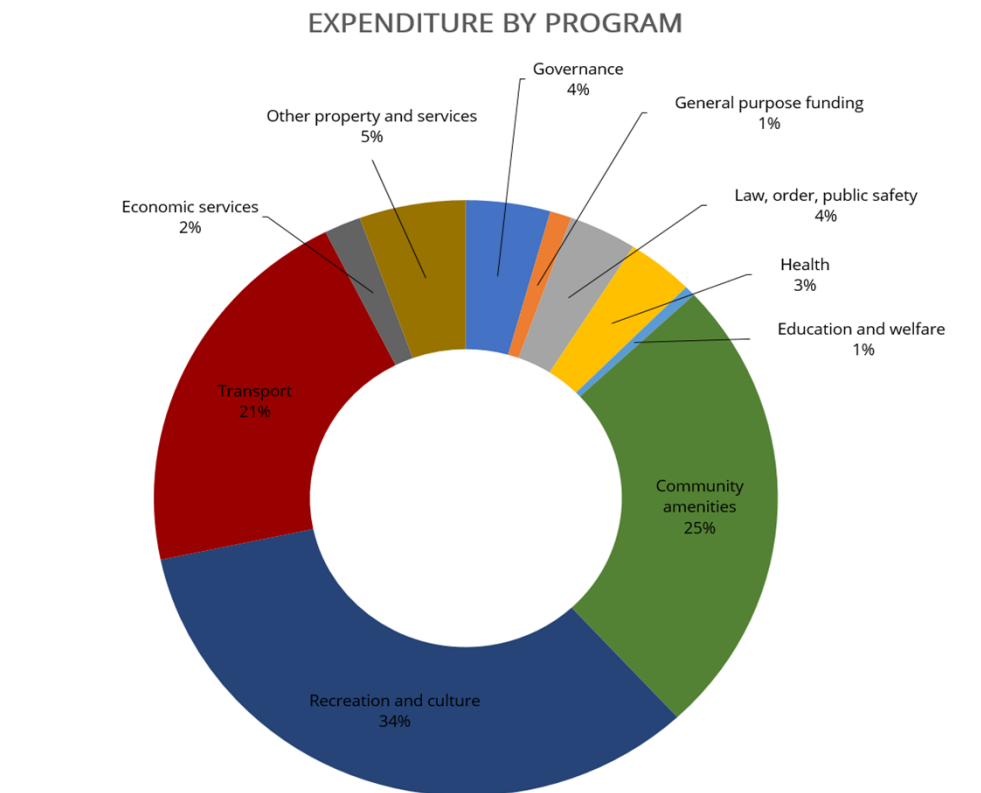
### **Budget 2022/2023**

41. Council at its meeting on 24 May 2022, resolved to advertise for public comment the proposed differential and minimum rates in line with the level of rate increase to be 4.9% for GRV and UV General and Vacant Land categories and an increase of 5.5% for GRV commercial and industrial and UV commercial categories.
42. The rate in the dollar was advertised in the local newspaper for a period of 21 days with no submissions received.
43. The proposed increase in the rate in the dollar of 4.9% for GRV, UV general and vacant land categories would equate to an annual increase of approximately \$62.48 for a GRV general property with a Gross Rental Value of \$18,000 when compared to last year.
44. The table below provides an outline of the revenue and expenditure for budget 2022/2023 depicted as follows:

45.

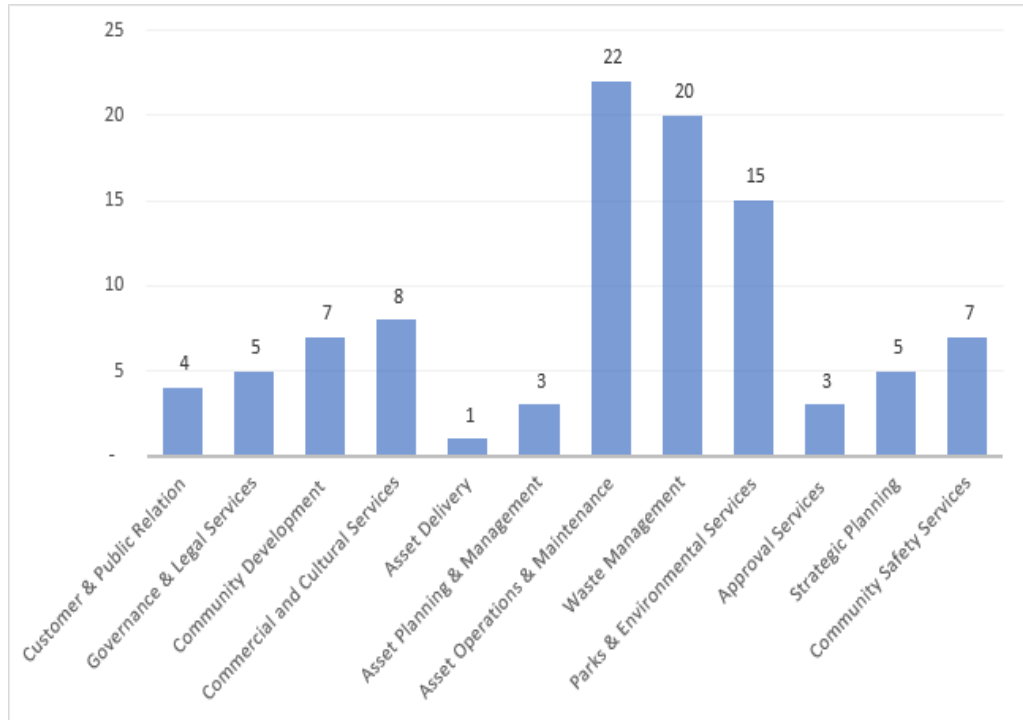


46.



47.

For every \$100 Council receives this is a breakdown of where the money is spent:



48. The budget has been prepared to include information required by the *Local Government Act 1995*, *Local Government (Financial Management) Regulations 1996* and Australian Accounting Standards. The main features of the budget include:
- a) Adoption of a Percentage for Reporting Material Variances – each financial year, a local government is to adopt a percentage or value, calculated in accordance with Australian Accounting Standards, to be used in statements of financial activity for reporting material variances. The level proposed for 2022/23 is 10% or \$50,000, whichever is the greater.
  - b) The State Administrative Tribunal in April 2022 increased Elected Members Allowances and CEO salaries by 2.5%. Adoption of the following annual fees for the payment of Councillors in lieu of individual meeting attendance fees: -
    - i. Mayor \$31,928
    - ii. Councillors \$23,811.
  - c) Adoption of the following annual allowances: -
    - i. Telecommunications, Communication and Technology
    - ii. Allowance (Where Councillors provide their own device) \$3,500
    - iii. Telecommunications, Communication and Technology Allowance (Where the City provides Councillors with a device) \$2,300
    - iv. Travel Allowance \$50
    - v. City Mayor annual allowance \$64,938
    - vi. Deputy City Mayor annual allowance \$16,234.

- d) the comparison between budget 2021/2022 and the proposed budget for 2022/2023.
- e) Overall Operating Income has increased by \$4.7M, made up by the following key changes:
- i. Rates revenue has increased by \$2.8M compared to budget 2021/2022. The Rate in the Dollar has increased by 4.9% and 5.5% with the balance due to the increases in the number of properties rated from last year.
  - ii. Fees and charges have increased by \$1.4M with Waste Charges adjusted by \$0.9M. The City's waste charges are calculated on a cost recovery basis for all the waste related services. As the costs for services have increased it means that the charges have increased consequently.

Discretionary fees and charges have been increased in line with the strategy to improve the OSR. By increasing discretionary fees and charges the subsidy on those services are reduced. It should be noted that several of the Fees and Charges are statutory fees and not set by the Council.

- iii. Other revenue has increased by \$250K, this is primarily due to a review in the manner to which the City approaches non-compliance resulting in a forecast increase in fines and penalties. This is expected to deliver improved levels of community safety.
- f) Overall Operating Expenditure has increased by \$2.6M, made up by the following: employment costs increase of \$578K, Materials and Contracts decrease of \$849K, Depreciation increase of \$1.7M, Insurance increase of \$119K and Other expenditure increase of \$1.1M, with minor variances in the other categories.
- Key increases as follows:
- i. Increase in Insurance of \$119K, mainly due to the hardening of the insurance market, resulting in a 13% increase in insurance premiums.
  - ii. Employee costs is estimated to increase due to Enterprise Bargaining Agreement with \$386K.
  - iii. Waste costs increases of \$815K, mainly due to the following:
    - The increase in fuel prices, increasing the costs associated with collection of waste from different locations
    - Increased costs from the waste disposal facilities such as landfill
    - Decreased values of the recycling materials collected
  - iv. Depreciation increased by \$1.7M mainly due to the increase in value of the City's buildings.
  - v. CELL 9 funded land purchase of \$1.9M.

- g) A Capital Works program is outlined on pages 33 of the Attachment and includes the following:
    - a. Strelitzia Avenue, Forrestfield - Safety Improvements \$ 200,000
    - b. Ledger Road, Gooseberry Hill - New Children's Crossing at Gooseberry Hill Primary School \$55,186
    - c. Haynes Street, Kalamunda - Streetscape Upgrade Design \$216,419
    - d. Canning Road, Carmel - Lighting and safety improvements - Welshpool Road East to Glenisla Road \$1,080,000
    - e. Canning Mills Road, Canning Mills - Widening and Barriers \$490,500
    - f. Dundas Road Rehabilitation Abernethy to Wittenoom \$274,615
    - g. Daddow Road, Kewdale - Road Resurfacing \$343,307
    - h. Hale Road and Strelitzia Avenue, Forrestfield - Renewal of City owned Decorative Street Lights \$269,685
    - i. Ledger Road, Gooseberry Hill - New Drainage System \$298,653
    - j. Woodlupine Brook, Wattle Grove Environmental Upgrade Cell 9 Stage 3 \$1,259,423
    - k. Stirk Park - New Playground and Skate Park \$2,296,761
    - l. Juniper Way, Forrestfield- Upgrade Playground, amenities, lighting \$397,892
    - m. Scott Reserve Oval Reticulation & Turf \$238,922
    - n. Hartfield Park - Sports Lighting Upgrade to Rugby League and Soccer Fields (SSRC) \$275,946
    - o. Ray Owen Recreation Centre - Renew Grandstand Seating Courts 1 and 4 \$426,814
  - h) Reserves as per note 8 on page 24 of the Attachment.
  - i) Loans as per note 6 on page 21 of the Attachment. This includes new loans of \$2M.
49. In accordance with Section 6.2 of the *Local Government Act 1995*, a local government is required to adopt its budget prior to 31 August each year.
50. The early adoption of budget enables the City to commence its extensive Capital Works Program. It also ensures that the City maintains a positive cash flow which is crucial for the sustainable operations of the City.
51. The estimated unaudited year end (2021/22) position is a cash surplus of \$3,595,066 with a proposed 30 June 2023 forecast closing position surplus of \$21,660.



52. Rates are calculated as GRV, or UV valuations multiplied by the rate in the dollar. The rate in the dollar outlined in this report for each rate category is as follows:

General GRV	0.074314
Industrial/Commercial GRV	0.079048
Vacant GRV	0.092484
General UV	0.003706
Commercial UV	0.004410
Waste Avoidance and Resource Recovery Levy (All Categories)	0.000418

**APPLICABLE LAW**

53. Section 6.2 of the *Local Government Act 1995* requires a local government to adopt its budget prior to 31 August each year.
54. Divisions 5 and 6 of Part 6 of the *Local Government Act 1995* refers to the setting of budgets and the raising of rates and fees and charges. The 2022/2023 Budget as presented is considered to meet these statutory obligations.

**APPLICABLE POLICY**

55. The 2022/2023 Budget has been developed on the principles contained within the Long-Term Financial Plan.

**STAKEHOLDER ENGAGEMENT**

56. The City has worked closely with elected members to review budget line items in the development of the Annual Budget 2022/2023.
57. The City held a strategic direction setting meeting with elected members in March 2022 which was subsequently followed by a series of Budget workshops during April and May discussing all aspects of the budget formulation and giving regard to the City's Long Term Financial Plan.
58. The City has met its statutory obligations with respect to community consultation whereby a Notice of Intention to Levy Differential Rates was advertised in the local newspaper.
59. The Objects and Reasons for raising differential rates have been made available for inspection at the Administration Centre, City Libraries and on the City's Website.
60. A period of 21 days was provided for public comment concluding on 19 June 2022. There was no feedback received from the Public Advertising period.

## **FINANCIAL CONSIDERATIONS**

61. The Budget is formulated based on delivering a sustainable financial position while delivering the services and infrastructure needs of the community.
62. The City is focused on restraining growth in operational expenditures and is committed to introducing a mix of innovations, cost savings measures and new agile technology for efficient and effective management of its operations.
63. The proposed rating structure is a core element in ensuring ongoing financial sustainability. It is also vital in enabling the City to deliver its significant capital works program and provide the services required by the community.

## **SUSTAINABILITY**

### **Social Implications**

64. The Budget delivers social outcomes identified in various planning and community supporting strategies that have previously been adopted by the Council.

### **Economic Implications**

65. The Budget has been developed based on sound financial management and accountability principals and is considered to deliver a sustainable economic outcome for the Council and community.
66. There is currently widespread economic uncertainty at both international and domestic levels, characterised by record levels of inflation (the highest in three decades), record low levels of unemployment and significant disruption to supply chains. Recent illustrations of the economic uncertainty, include:  
Perth CPI 7.6% increase for the year ended March 2022.  
Fuel Prices increasing by 39% year on year.  
Unemployment levels at historic lows which is expected to put upward pressure on wages.  
Reserve Bank increases to the cash rate by 0.25%, followed by a further 0.5% increase, with several more cash rate increases expected.
67. In addition to the traditional economic metrics around CPI and Unemployment rates, the WA Local Government Association (WALGA) Local Government Cost Index (LGCI) considers the typical costs borne by Local Governments, reporting a 5.7% increase in 2021/22. Moreover, some categories reported significantly higher increases such as:
  - a) road and bridge construction costs, increased by 9%
  - b) non-residential building costs increased by 14.5%.

- c) Street lighting tariffs are expected to increase in line with CPI.

### Environmental Implications

68. The Budget has been developed to support key environmental strategies and initiatives adopted by the Council.

### RISK MANAGEMENT

- 69.
- |  |                   |               |
|--|-------------------|---------------|
| <b>Risk:</b> Declining economy adversely impacts capacity of Ratepayers to pay rates.  |                   |               |
| <b>Consequence</b>   | <b>Likelihood</b> | <b>Rating</b> |
| Moderate   | Possible          | Medium        |
| <b>Action/Strategy</b>   |                   |               |
| Monthly management reports are reviewed by the City assessing collection of Rates.<br>Instalment and other payment options are in place to assist ratepayers manage their debts to the City.<br>Cash flow forecasting is done regularly to match outgoings and investments |                   |               |
- 70.
- |  |                   |               |
|--|-------------------|---------------|
| <b>Risk:</b> Capital Works project cost estimates are insufficient to fully fund projects  |                   |               |
| <b>Consequence</b>   | <b>Likelihood</b> | <b>Rating</b> |
| Moderate   | Possible          | Medium        |
| <b>Action/Strategy</b>   |                   |               |
| Improved Project Management procedures to ensure that project designs are well costed prior to budget adoption and implementation. |                   |               |
- 71.
- |   |                   |               |
|---|-------------------|---------------|
| <b>Risk:</b> Non-compliance with Financial Regulations leading to adverse audit findings and reputational damage for the City.  |                   |               |
| <b>Consequence</b>  | <b>Likelihood</b> | <b>Rating</b> |
| Significant   | Unlikely          | Medium        |
| <b>Action/Strategy</b>  |                   |               |
| The Budget report is scrutinized by the City's Governance department to ensure that all statutory requirements are met.<br>Finance Staff attend industry relevant training and receive materials to assist with the preparation of the budget report and attachment, to ensure compliance with the Financial Regulations. |                   |               |

72.	<b>Risk:</b> Budget Adoption is delayed potentially breaching Local Government Act requirements		
	<b>Consequence</b>	<b>Likelihood</b>	<b>Rating</b>
	Critical	Unlikely	High
	<b>Action/Strategy</b>		
	Emergency spending is approved by Council until Budget is adopted. All project and non-discretionary work is delayed until Budget is adopted. Staff affected by the delays in projects are sent on forced annual leave. Bank Overdraft facility is activated to supplement cash flows. Payments to suppliers may need to be re-negotiated.		

**CONCLUSION**

- 73. The City has undertaken a thorough analysis of its budget working proactively with Councillors to generate efficiencies and maintain control over operating expenses.
- 74. The 2022/2023 Budget provides a framework to deliver on the strategies adopted by the Council and maintains high levels of service across all programs while ensuring an increased focus on road and associated infrastructure as well as on renewal of assets at sustainable levels.
- 75. The 2022/2023 Budget is guided by the City's Long Term Financial Plan which is closely aligned to the Integrated Planning Framework.
- 76. The City is committed to maintaining a strong focus on ensuring that it manages its financial ratios in order to ensure its long-term financial sustainability.
- 77. The 2022/2023 Budget proposes a 4.9% increase in the rate in the dollar for the GRV Residential, UV General and Vacant Land categories. The increase in the rate in the dollar for the GRV Commercial Industrial and UV Commercial is proposed at 5.5%.
- 78. The City will continue to focus strongly on cash-flow management and on maintaining control over operating expenditure. The City will continue to manage its income and cash reserves to enable the City to continue to operate in a financially sustainable manner.

**Voting Requirements: Absolute Majority**

**2022/2023 BUDGET RECOMMENDATIONS**

***Part 1 – Elected Members’ Fees and Allowances for 2022/2023***

RESOLVED OCM 66/2022

That Council:

- a) ADOPT, pursuant to Section 5.99 of the *Local Government Act 1995* and Regulation 34 of the *Local Government (Administration) Regulations 1996* the following annual fees for the payment of Elected Members in lieu of individual meeting attendance fees: -

City Mayor -           \$31,928  
Elected Members -       \$23,811

- b) ADOPT, pursuant to Section 5.99A (b) of the *Local Government Act 1995* and Regulations 34A and 34AA of the *Local Government [Administration] Regulations 1996*, the following annual allowances:-

Telecommunications, Communication and Technology  
Allowance – (Councillors provide their own device)   \$3,500

Telecommunications, Communication and Technology Allowance (City  
provide Councillors with a device)                   \$2,300

Travel Allowance - \$50

- c) ADOPT, pursuant to Section 5.98 (5) (b) of the *Local Government Act 1995* and Regulation 33 of the *Local Government [Administration] Regulations 1996*, the following annual local government allowance to be paid in addition to the annual meeting allowance: -

City Mayor -           \$64,938

- d) ADOPT, pursuant to Section 5.98 (A) of the *Local Government Act 1995* and Regulation 33A of the *Local Government [Administration] Regulations 1996*, the following annual local government allowance to be paid in addition to the annual meeting allowance: -

City Deputy Mayor -       \$16,234

Moved: **Cr Dylan O'Connor**

Seconded: **Cr Geoff Stallard**

Vote: **CARRIED UNANIMOUSLY/ABSOLUTE MAJORITY (11/0)**

**Part 2 – Schedule of General Fees and Charges for 2022/2023**

RESOLVED OCM 67/2022

That Council:

1. ADOPT pursuant to Section 6.16 of the *Local Government Act 1995*, the Fees and Charges as per (Attachment 1).
2. Endorse the Rules applying to the Schedule of Charges For Community Facilities 2022/2023.
3. ADOPT, pursuant to Regulation 53 of the *Building Regulations 2012*, a swimming pool inspection fee of \$45.70.
4. ADOPT, pursuant to Section 67 of the *Waste Avoidance and Resources Recovery Act 2007*, the following charges: -
  - a) Walliston Transfer Station (including GST where applicable)  
The deposit of rubbish at Walliston Transfer Station and Collection of specific items will be charged as follows: -

<b>Walliston Transfer Station - (Non-commercial resident only)</b>		
Collection of Whitegoods or Mattresses (resident)	Per item	38.50
Collection of Whitegoods or Mattresses (pensioner and/or concession card holder)	Per item	19.25
Car & Motorcycle Tyre (max 5/entry)	Per tyre	8.50
Four Wheel Drive (max 5/entry)	Per tyre	15.00
Truck/Tractor Tyres (max 2/entry)	Per tyre	27.00

Worm Farm (Inc. Delivery)	Each	150.00
Additional Resident Entry Pass	Per Entry	53.00

<b>Walliston Transfer Station - (Commercial Resident only)</b>		
Clean Green waste	Per tonne	46.50
Mattress disposal fee (max 5/entry)	Each	35.00
Car & Motor Cycle Tyre (max 5/entry)	Per tyre	10.00
Four Wheel Drive (max 5/entry)	Per tyre	20.00
Truck/Tractor Tyres (max 2/entry)	Per tyre	32.00

<b>The City charges commercial fees for any of the following situations:</b>		
Commercial/Trade Waste		
- Your vehicle or trailer is commercially signed or badged (unless you have a valid Vehicle Permit)		
- Your waste is from a work site		
- You are transporting waste for a fee or reward		
<b>Charges that apply are</b>		
Cars/ Station Wagons	Per Vehicle	38.00
Small Vans/Utes	Per Vehicle	63.50
Trailer (6X4)	Per Trailer	64.50
Trailer (7X5) with High Sides	Per Trailer	82.00

Small trucks up to 3.5 tonnes GVM	Per Vehicle	195.00
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b) Waste Avoidance and Resources Recovery Levy

Adopt a levy of \$0.000418 against the Property's GRV valuation as provided by Landgate, with a minimum charge of \$20 on all properties.

Moved: **Cr Janelle Sewell**

Seconded: **Cr Lisa Cooper**

Vote: **CARRIED UNANIMOUSLY/ABSOLUTE MAJORITY (11/0)**

***Part 3 – Other Statutory Fees for 2022/2023***

RESOLVED OCM 68/2022

That Council:

1. ADOPTS, pursuant to Section 67 of the *Waste Avoidance and Resources Recovery Act 2007*, the following charges for the removal and deposit of domestic and commercial waste (Including GST where applicable): -

<b>Waste Services</b>		
Residential Full Service	Property	609.20
Residential Full-Service Pensioner*	Property	362.20
Residential Others (excludes MGB)	Dwelling	271.50
Residential Multi Unit (excludes MGB)	Dwelling	271.50
Residential Multi Unit Pensioner (excludes MGB)	Dwelling	233.00
No Access to Skip Bins Reduced Charge	Property	535.00
Commercial & Industrial (general and recycling only)	Property	1065.00
Additional General Bin Residential (all properties) *	Bin	745.50
Additional General Bin Residential (all properties) Pensioners*	Bin	745.50
Additional Recycling Bin Residential (all properties) *	Bin	266.00



Additional General or Recycling Bin Commercial / Industrial (all properties) *	Bin	1,597.50
Additional Extra Skip Bin (General Waste)	Bin	115.00
Additional Extra Skip Bin (Green Waste)	Bin	70.50
Removal of Excess or Non-Conforming Waste from Skip Bin	Bin	115.00
* Pensioner Discount applies to the Primary Owner-Occupied Residential property only (excluding restricted sites) and must be valid Pensioner from 1 July of each financial year. No discount is applicable for additional services, commercial or industrial properties.		

Moved: **Cr Lisa Cooper**

Seconded: **Cr Brooke O'Donnell**

Vote: **CARRIED UNANIMOUSLY/ABSOLUTE MAJORITY (11/0)**

#### ***Part 4- New Loans***

##### RESOLVED OCM 69/2022

That Council AUTHORISE the inclusion of the following new loans in the Municipal Fund Budget:

1. Cambridge Reserve Development \$2.0M over five-years at an estimated fixed interest rate of 3.3% per annum.

Moved: **Cr Geoff Stallard**

Seconded: **Cr Dylan O'Connor**

Vote: **CARRIED UNANIMOUSLY/ABSOLUTE MAJORITY (11/0)**

**Part 5- Municipal Fund Budget for 2022/2023**

Cr Sewell requested it be noted, in relation to the commentary provided in paragraph 26 of the report, that during COVID Council was required to comply with State Government advice and direction and made decisions in the best interest of the community.

RESOLVED OCM 70/2022

That Council:

1. ADOPTS, pursuant to the provisions of Section 6.2 of the *Local Government Act 1995* and *Part 3 of the Local Government (Administration) Regulations 1996*, the City of Kalamunda Municipal Fund Budget for the 2021/2022 financial year as contained in Attachment 1, which includes the following: -
  - a) Statement of Comprehensive Income by Nature and Type
  - b) Statement of Cash Flow
  - c) Rate Setting Statement showing, and the amount required to be raised from rates of \$ 41,806,941 and a net surplus current asset at the end of the financial year of \$ 21,660
  - d) Notes to and forming part of the Budget
  - e) Transfers to/from Reserve accounts
  - f) Capital Budget.

Moved: **Cr Dylan O'Connor**

Seconded: **Cr Geoff Stallard**

Vote: **CARRIED UNANIMOUSLY/ABSOLUTE MAJORITY (11/0)**

**Part 6- General and Minimum Rates, Instalment Payment Arrangements, and Incentives for Early Payments for 2022/2023**

RESOLVED OCM 71/2022

That Council:

1. IMPOSE, pursuant to Sections 6.32, 6.33, 6.34 and 6.35 of the *Local Government Act 1995* the following differential general and minimum rates on Gross Rental and Unimproved Values adopted for the purpose of yielding the deficiency disclosed by the Municipal Fund Budget adopted at Part 6 above.
  - a) General Rates

- i. General - Gross Rental Values (GRV) 0.074314 Rate in the dollar
  - ii. Industrial/Commercial Values – (GRV) 0.079048 Rate in the dollar
  - iii. Vacant Land Value (GRV ) 0.092484 Rate in the dollar
  - iv. General - Unimproved Values (UV) 0.003706 Rate in the dollar
  - v. Commercial – UV 0.004410 Rate in the dollar
- b) Minimum Rates
  - i. General - Gross Rental Values (GRV) \$925
  - ii. Industrial/Commercial – GRV \$1163
  - iii. Vacant Land – GRV \$734
  - iv. General - Unimproved Values (UV) \$925
  - v. Commercial – UV \$1163
- c) Instalment Arrangements
  - i. NOMINATE, pursuant to Section 6.45 of the *Local Government Act 1995* and Regulation 64(2) of the *Local Government (Financial Management) Regulations 1996*, the following due dates for the payment of rates in full and by instalments:-
    - A. Full payment 19 August 2022
    - B. Two Payment Option
      - i. First Payment 19 August 2022
      - ii. Second Payment 23 December 2022
    - C. Four Payment Option
      - i. First Payment 19 August 2022
      - ii. Second Payment 21 October 2022
      - iii. Third Payment 23 December 2022
      - iv. Fourth (Final) Payment 24 February 2023
- d) IMPOSE, Pursuant to Section 6.45(3) of the *Local Government Act 1995* and Regulation 67 of the *Local Government (Financial Management) Regulations 1996*, Council adopts an instalment administration charge where the owner has elected to pay rates (and service charges) through and instalment option of \$8 for each instalment after the initial instalment paid.
- e) IMPOSE, Pursuant to modified Section 6.45(3) of the *Local Government Act 1995* and Regulation 67 of the *Local Government (Financial Management) Regulations 1996*, Council adopts a \$0 (zero) instalment administration charge for those with demonstrated COVID-19 financial hardship.
- f) IMPOSE, Pursuant to Section 6.45 of the *Local Government Act 1995* and Regulation 68 of the *Local Government (Financial Management) Regulations 1996*, Council adopts an interest rate of

5.5% where the owner has elected to pay rates and services charges through an instalment option.

- g) IMPOSE, Pursuant to Section 6.51(1) and subject to Section 6.51(4) of the *Local Government Act 1995* and Regulation 70 of the *Local Government (Financial Management) Regulations 1996*, Council adopts an interest rate of 7% for rates (and service charges) and costs of proceedings to recover such charges that remains unpaid after becoming due and payable.
- h) IMPOSE, Pursuant to modified Section 6.51(1) of the *Local Government Act 1995* and Regulation 68 of the *Local Government (Financial Management) Regulations 1996*, Council adopts an interest rate of 0% for those with demonstrated COVID-19 financial hardship.

Moved: **Cr Lisa Cooper**

Seconded: **Cr Janelle Sewell**

Vote: **CARRIED UNANIMOUSLY/ABSOLUTE MAJORITY (11/0)**

### ***Part 7 – Material Variance Reporting for 2022/2023***

#### RESOLVED OCM 72/2022

That Council SET the material variance level to be used in statements of financial activity in the year 2022/2023 for reporting variances at 10% or \$50,000, whichever is the greater. In accordance with Regulation 34(5) of the *Local Government (Financial Management) Regulations 1996*, and AAS 2018-7.

Moved: **Cr Lisa Cooper**

Seconded: **Cr Geoff Stallard**

Vote: **CARRIED UNANIMOUSLY/ABSOLUTE MAJORITY (11/0)**

**9. Meeting Closed to the Public**

9.1 Nil.

**10. Closure**

There being no further business, the Presiding Member declared the Meeting closed at 6:42pm.

I confirm these Minutes to be a true and accurate record of the proceedings of this Council.

Signed: \_\_\_\_\_  
Presiding Member

Dated this \_\_\_\_\_ day of \_\_\_\_\_ 2022.