Submitter Number	Assess No.	Comment	City Comment	Applicant Response
1.	A207173	<ol> <li>Do not support.</li> <li>I support the view of a previous Council who voted to support the proposal for an integrated aged care facility on this site, recognising that that there was a real risk of the proponents not fulfilling the requirement to build the nursing home component, and therefore addressed this risk by setting a condition that said; The risk has been mitigated by recommending conditions that require the development to remain on one lot without strata titling'.</li> </ol>	<ol> <li>Noted.</li> <li>The City is satisfied the deletion of condition d), as currently phrased,will not have an implication upon the site being developed as an integrated aged care facility. The land use permissibility on the subject site remains unchanged through Amendment 107. Any subsequent development proposal would be considered and determined in accordance with the land use permissibility and conditions of SU20 and the adopted Local Development Plan (LPD). The City is satisfied the remaining conditions, namely proposed e) and f) ensure the Aged Care Residential Care facility (the nursing home component) is delivered on site.</li> <li>It is important to note that should Amendment 107 not be gazetted as proposed and condition d) be retained, there is the risk that the site is unable to be developed for an integrated aged care facility due to the financial implications of not being able to strata title the site.</li> </ol>	The proposed amendment does not in any way alter the timeframe in which the Aged or Dependent Persons' Dwellings or Aged Residential Care Facility is constructed. The existing SU20 Condition only allowing 70% of the maximum number of Aged or Dependent Persons' Dwellings to be constructed until practical completion of an Aged Residential Care Facility is not proposed for any modification by the amendment. This submission should be dismissed.

2.	A168121	<ol> <li>Do not support.</li> <li>As residents of Wattle Grove who are concerned about the provision of aged care within the City of Kalamunda we wish to register our strong objections to the Local Planning Scheme No 3 with respect to proposed Amendment 107 pertaining to Lot 500 Gavour Road Wattle Grove. In our view, the proposed Amendment is entirely misconceived and arguably unlawful in terms of the Planning and Development Act 2005 and its associated Regulations.</li> </ol>	<ol> <li>Noted.</li> <li>These claims have not been substantiated with relevant references to the statutory framework. The City is satisfied that due process has been followed with respect to Amendment 107 and has been appropriately considered by the City in accordance with the relevant planning framework. The City has commissioned both a Peer Review (Attachment 3) and Legal Review which have informed the City's recommended position.</li> </ol>	The submission is unclear as to why the submitter is concerned regarding the provision of aged care within the City. The City has both an <i>Aged Accommodation</i> <i>Strategy</i> and an <i>Age Friendly</i> <i>Strategy and Action Plan</i> . Both of these documents highlight the overwhelming need for more aged care facilities within the City. It is unclear how the proposed amendment is unlawful, as the amendment is being considered through the formal planning process as required by the governing planning legislation and regulation.
3.	A27080	<ol> <li>Support.</li> <li>No objection to amendment.</li> </ol>	1. Noted	Acknowledged.
4.	A22585	<ol> <li>Do not support.</li> <li>Strata Title Retirement Villages are regulated under both the Strata Titles Act AND the Retirement Villages Act in WA. Allowing amendment 107 would have the effect of adding a whole extra level of legal complexity and confusion especially when the rules of each can differ or conflict with one another and have different dispute resolution mechanisms. These can and will</li> </ol>	<ol> <li>Noted.</li> <li>Amendment 107 can only be considered against the relevant planning framework. Any subsequent development on the subject site will still have obligations under relevant statutory frameworks, including the <i>Strata</i> <i>Titles Act</i> (Strata Titles Act) and</li> </ol>	Legal advice has been obtained from the proponent and supplied to the City confirming that there is no statutory impediment to strata titling Aged and/or Dependent Persons Dwellings under the provisions of the Retirement Villages Act 1997.

		1
be misunderstood and a concern most folk	<i>Retirement Villagers Act.1986</i> (RV	
would not have had to deal with previously.	Act)	The Western Australian Planning
l am not in favour of Amendment 107 and		Commission's (WAPC) Position
support the previous Council decision that	It is important to note that	Statement 'Residential
sought to protect our Elderly from this	irrespective of the proposal to	Accommodation for Ageing
unnecessary administrative concern at this	delete condition d), the provisions	Persons (December 2020)'
time in their lives when most will not be	of the RV Act still require the owner	makes it very clear that the
able to deal with the complexity. Our	of the retirement village to lodge a	policy intent " <i>seeks to remove</i>
Elderly should NOT have to be subjected to	memorial before entering into	planning process barriers and
the extra stress of unnecessary and	residence contracts. The memorial	encourage the provision of an
frustrating decisions when they are NOT in	will amongst other things notify the	appropriate supply and diversity
the best position to do so. The current	public at large that the land is	of options for residential
Retirement Villages Act has a heavy	proposed to be used for a	accommodation" Amendment
consumer protection focus which is what	retirement village and the	No. 107 seeks to remove a
the elderly and often more vulnerable	provisions of the RV Act are still	tenure barrier which will enable
members of society require in terms of	relevant.	the delivery of the already
financial certainty and transparency. In		approved Integrated Aged Care
these circumstances it is generally	The City has received its own legal	Facility uses more efficiently.
comforting for the elderly resident and	advice that there is no impediment	This is embraces the
their families to know that site	under the provisions of the RV Act	abovementioned WAPC policy
management decisions will be made in	to strata titling the proposed	intent.
their best interests by a registered	integrated aged care facility.	
management organisation monitored by	Moreover, the legal advice notes	The submission should be
governmental oversight with sanctioning	that the RV Act as a whole and in	dismissed.
power. Residents will be more vulnerable to	particular relevant provisions	
exploitation if their residences are strata	expressly contemplate the	
titled, unless they actively involve	existence of an aged care facility	
themselves in decision-making forums	which is strata titled under the	
which many older residents would find	Strata Titles Act.	
onerous. Additionally, as this property is		
not connected to reticulated sewerage, a		
common sewerage treatment plant will		
need to be constructed and maintained		

		and managed which is an onerous and unusual management complexity for elderly persons to have to manage themselves under Strata Title arrangements. Permission for this development should NOT have been granted in the first place. It is totally unsuitable. Please do NOT permit this Amendment	
5.	A82866	<ol> <li>DO not support.</li> <li>As this property is not connected to reticulated sewerage, a common sewerage treatment will need to be constructed and maintained and managed, which is an onerous and unusual management complexity for elderly persons to have to manage themselves under Strata Title arrangements. I oppose Amendment 107. As an elector of the City of Kalamunda I believe I have the right to express my view on this matter irrespective of my property address.</li> </ol>	<ol> <li>Noted.</li> <li>The treatment of wastewater is not a consideration of Amendment 107. The issue of waste water disposal will be dealt with at the development application stage of the planning process in accordance with conditions b) and c) and proposed changes to the phrasing of revised condition d) of the SU20 zone.</li> <li>The management of any subsequent on-site system would be administered through the Strata Titles Act. It is not uncommon for on-site systems to be managed by Strata Bodies. The Government Sewerage Policy 2019 provides further guidance on this.</li> <li>On-site effluent disposal is not a matter for consideration by Amendment 107.</li> <li>The submission should be dismissed.</li> </ol>
6.	A8155	1. Do not support.	1. Noted.

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	2.	Councillors, when are you going to	2.	All noted matters were considered	Many of the matters raised by
		represent residents and the rate payers of		and addressed through SU20 and	this submission are outside the
		Wattle Grove South, instead of the wished		its associated conditions introduced	scope of Amendment 107.
		of one property developer? You have been		through Amendment 57 which was	Generally, the items raised are
		told over many years that the owners of Lot		gazetted in September 2017.	matters that have been
		500 (32 Gavour Road, Wattle Grove) would	3.	Noted.	addressed through the existing
		never develop a retirement village with High	4.	The rezoning of the subject site is	SU20 provisions.
		Care provisions. But you blindly support		not currently the matter before the	
		anything that the owners of Lot 500 submit		City for consideration. This has	The submission is unclear as to
		to the council. It certainly has a stink about		already been determined through	what why the submitted is
		it. After many years on presenting council		Amendment 57.	concerned regarding the
		and its officers with the many reasons for	5.	Noted.	provision of aged care within the
		not supporting amendment 57, including	6.	Amendment 107 was advertised to	City. The City has both an <i>Aged</i>
		amongst other:	0.	affected landowners in accordance	Accommodation Strategy and an
		1. No reticulated sewerage		with the <i>Planning &amp; Development</i>	Age Friendly Strategy and Action
		2. No public transport within easy access		(Local Planning Schemes)	<i>Plan</i> . Both of these documents
		3. No medical facilities within easy access		<i>Regulations 2015</i> (the Regulations)	highlight the overwhelming need
		4. No retail facilities within easy access		& City of Kalamunda Local Planning	for more aged care facilities
		5. Substantially increased traffic to Gavour		Policy 11 (Notification of Planning	within the City.
		Road			within the City.
		KUAU		Proposals). This included:	The reference to the
	2			a. Letters to surrounding	
	3.	The owners claim that they cannot finance		landowners;	Proponent's inability to finance
		the proposed development, what if any		b. A notice on the City's	the development has not been
		finance of applications have been made to		website;	stated by the Proponent team.
		financial institutions- I will bet none.		c. A notice in the local	The submitted amendment
				paper; and	document makes it clear that
	4.	If the proponent cannot proceed with the		d. On-site signage.	enabling strata titling enables
		development Lot 500 should revert back to	7.	Noted.	lending institutions to offer
		a rural of special rural zoning.			finance to prospective
	5.	As residents of Wattle Grove who are			purchasers requiring such a
		concerned about the provision of aged care			facility and that is integral to
		within the City of Kalamunda we wish to			meeting the economic market
		register our strong objections to the Local			considerations.

		<ul> <li>Planning Scheme No 3 with respect to proposed Amendment 107 pertaining to Lot 500 Gavour Road Wattle Grove.</li> <li>6. As every resident in Wattle Grove South would be affected, council must circulate the proposed amendment to all residents of Wattle Grove South not just those that adjoin Lot 500.</li> <li>7. Stop being puppets to this development or resign. There are rules that councillors have to abide by (standing orders etc.) we object to amendment 107 in the strongest possible terms.</li> </ul>		This submission should be dismissed.
7.	A8141	<ol> <li>Do not support.</li> <li>Amendment 107 does not act to safeguard the original intention of a previous Council to construct an integrated retirement village which includes a nursing home on this site for the benefit of the elderly in our community. It does not clarify whether residents themselves would have to manage any part of this nursing home facility under Strata Title conditions. Nor does Amendment 107 clarify whether strata titling of units would allow the units to be sold, rented or sublet to persons not of retirement age. I therefore oppose the Amendment.</li> </ol>	<ol> <li>Noted.</li> <li>The deletion of condition d), as currently phrased,will not have an implication upon the site being developed as an integrated aged care facility. The land use permissibility on the subject site remains unchanged through Amendment 107, and SU 20 will continue to restrict the land use permissibility on the subject site to the land uses of 'Aged Residential Care', 'Aged or Dependent Persons Dwellings', Caretaker's Dwelling' 'Consulting Rooms' and 'Incidental uses'. Any subsequent development proposal would be considered and determined in accordance with the land use permissibility and</li> </ol>	The proposed amendment does not in any way alter the timeframe in which the Aged or Dependent Persons' Dwellings or Aged Residential Care Facility is constructed. The existing SU20 Condition only allowing 70% of the maximum number of Aged or Dependent Persons' Dwellings to be constructed until practical completion of an Aged Residential Care Facility is not proposed for any modification by the amendment.

			conditions of SU20. The City is satisfied the remaining conditions, namely proposed e) and f) ensure an integrated aged care facility is delivered on site. Amendment 107 does not propose a change to SU20 Condition a) which states: "At least one occupant of any Aged or Dependent Persons' Dwelling within this facility must have reached the age of 55 years". The independent Peer Review notes that Amendment 107 will not change the intended form, function and layout of the integrated aged care facility as identified under in the remaining SU20 conditions and adopted LDP.
8.	A189852	<ol> <li>Do not support.</li> <li>Why does the council continue to not support the majority and support one property developer and greedy grab for money. It makes absolutely no practical or logical sense to replace the long held desire of the City for an integrated aged care facility under single ownership with a fragmented ownership model. I strongly oppose Amendment 107.</li> </ol>	<ol> <li>Noted.</li> <li>The deletion of condition d), as currently phrased, will not have an implication upon the site being developed as an integrated aged care facility. Remaining conditions, namely e) and f) will act to ensure a coordinated integrated aged care facility is delivered to the site, irrespective of ownership or tenure.</li> <li>Noted.</li> <li>The ability for the strata titling of Aged or Dependent Persons' Dwellings does not result in fragmentation of an Integrated Aged Care Facility, it empowers in by creating a framework that meets the economic market requirements and promoting an environment that will enable more efficient delivery of the development as a whole.</li> </ol>

9. A166834	<ol> <li>Do not support.</li> <li>Reference Amendment 107 Affected due to: Loss of rural landscape. Loss of native flora and fauna Increased traffic Lack of adequate sewerage system to accommodate large scale property development. Distinct change of character</li> </ol>	<ol> <li>Noted.</li> <li>All noted matters were considered and addressed through SU20 and its associated conditions introduced through Amendment 57 which was gazetted in September 2017.</li> </ol>	This submission should be dismissed. The matters raised by this submission are not related to Amendment 107. This submission should be dismissed.
10. A222410	<ul> <li>to the original approval.</li> <li>Do not support.</li> <li>We strongly oppose Amendment 107 as any access or egress from this site onto Welshpool Road East, at a particularly dangerous point in this major road, will potentially cause more accidents at an already very dangerous stretch of road. Particularly if the access is near the Lewis Road intersection. There are weekly accidents at this intersection, some have been very serious and/or fatal. As an aside, we also strongly object on the grounds that we perceive that strata titling of the approved integrated aged care facility on this site is not in the best interests of older residents due to the complexities of this site, including the absence of reticulated sewerage.</li> </ul>	<ol> <li>Noted.</li> <li>All noted matters were considered and addressed through SU20 and its associated conditions introduced through Amendment 57 which was gazetted in September 2017. The adopted Local Development Plan addresses inter alia, vehicle access to the site through a requirement for a slip lane being provided off Welshpool Road East. Traffic related matters will be considered in more detail at the development application stage of the planning process.</li> <li>It is not uncommon for on-site systems wastewater disposal systems to be managed by Strata Bodies. The Government Sewerage</li> </ol>	The traffic safety and effluent issues raised by this submission are not a consideration associated with Amendment 107. There is no nexus between strata titling and alleged complexities. With or without strata titling, there would need to be a set of rules/management protocol to govern the operations of the Integrated Aged Care Facility. This submission should be dismissed.

11.	A82884	<ol> <li>Do not support.</li> <li>This development will not only destroy habitat for our local wildlife it will bring additional traffic and people to an area that is special because it is quite, and everyone knows one another. The sad thing is that if this development is approved it will be the death of out perfect little area which will end up just like the already developed side of Wattle Grove. What a shame for the community, the environment, the wildlife and the people. We moved to this area for the community, the environment, the wildlife and the people, not to see it all destroyed.</li> </ol>	<ol> <li>Noted.</li> <li>All noted matters were considered and addressed through SU20 and its associated conditions introduced through Amendment 57 which was gazetted in September 2017.</li> <li>The matters raised by this submission are not a consideration associated with Amendment 107.</li> <li>This submission should be dismissed.</li> </ol>
12.	A8187	<ol> <li>Do not support.</li> <li>As long term residents of the beautiful Wattle Grove, I beseech you all to count the numbers, hear the message and block this amendment absolutely. Your community, our community, does not want what you have proposed, and there are many reasons why not.</li> <li>Your Amendment 107 does not specify the type of Strata Title to be used and as you know there are several types.</li> <li>This lack of attention to detail leaves the intention open to interpretation and Lthink</li> </ol>	<ol> <li>Noted.</li> <li>Amendment 107 proposes the removal of one condition associated with SU20 which was introduced through Amendment 57, gazetted in September 2017.</li> <li>Noted, the applicant has not confirmed whether the independent living units will be either vacant survey strata or built strata.</li> <li>Noted.</li> <li>The type of strata title is not an issue as, for example, if it were strata title or survey strata title, there is relevant legislation in addition to the SU20 provisions that will control the development outcome in a cohesive manner.</li> <li>As Landgate's <i>Guide to strata titles (May 2020)</i> document, strata title schemes provide an attractive framework for persons</li> </ol>
		intention open to interpretation and I think it best it remains as is; that is, as it was written by a previous Council who sought	who decide to live in a group housing community atmosphere. As stated in this

		<ul> <li>to protect the end use of land in favour of our elderly.</li> <li>5. I therefore, strongly object to the Local Planning Scheme No 3 with respect to proposed Amendment 107 pertaining to Lot 500 Gavour Rd.</li> </ul>		document " <i>The advantage of</i> <i>strata living is that mechanisms</i> <i>such as by-laws and the State</i> <i>Administrative Tribunal (SAT)</i> <i>exist to assist in the resolution</i> <i>of disputes.</i> " The concerning fact is that without Amendment 107 being approved, the ability to establish a cohesive and functional set of laws to guide the rules of a future estate are less secure. Amendment 107 will enable are more secure statutory structure to be established for future residents.
13.	A147422	1. Do not support.	1. Noted. 2. Noted.	
		<ol> <li>We understand that that proposed Amendment 107 is designed to speed up and make it easier for the landowner/developers to advance his/their intensions.</li> <li>We have been involved since circ. 2007 in objecting to the proposed land use concept.</li> <li>Attached is an earlier submission relating to health issues in embarking on such a development. (see from comment 10)</li> <li>We believed then and still consider the whole concept of a retirement village in the</li> </ol>	<ol> <li>Noted.</li> <li>Noted.</li> <li>Environmental Health considerations have been addressed through SU20 conditions b) and C) introduced through Amendment 57 which was gazetted in September 2017. Condition d) has been reworded to ensure subdivision and/or development proposals on the subject site shall be supported by a Wastewater Management Plan that accords</li> </ol>	The majority of this submission raises matters which are not relevant to Amendment 107 (i.e. the removal of the strata titling prohibition). Where strata titling matters have been raised, please refer Applicant response #12. This submission should be dismissed.

lower achology of Walchpool Dd to be	with the Covernment Sewage
lower echelons of Welshpool Rd to be	with the Government Sewage
absolutely in the wrong place at the wrong	Policy 2019 (as amended). 5. Noted.
time.	
6. As near neighbours to the proposed	6. Traffic Impacts were considered
retirement village we are constantly	and addressed through SU20
impacted by the traffic noise from	and its associated conditions,
motorcycles through to heavy diesel road	specifically condition e),
trains on Welshpool Road at all hours of the	introduced through
day and night.	Amendment 57 which was
7. The land in questions is also traversed by	gazetted in September 2017.
high voltage power lines which will	7. Environmental Health
additionally have a deleterious effect on	considerations have been
health on residents.	addressed through SU20 and
	its associated conditions
8. Amendment 107 does not act to safeguard	introduced through
the original intention of a previous Council	Amendment 57 which was
to construct an integrated retirement	gazetted in September 2017.
village which includes a nursing home on	8. The deletion of condition d), as
this site for the benefit of the elderly in our	currently phrased, will not have
community . It does not clarify whether	an implication upon the site
residents themselves would have to	being developed as an
manage any part of this nursing home	integrated aged care facility.
facility under Strata Title conditions.	The land use permissibility on
9. As such we strongly oppose Amendment	the subject site remains
107 and would humbly ask that this is not	unchanged through
given credence.	Amendment 107, and SU20 will
10. See Appendix 1	continue to restrict the land use
	permissibility on the subject site
	to the land uses of 'Aged
	Residential Care', 'Aged or
	Dependent Persons Dwellings',
	Caretaker's Dwelling' 'Consulting

<ol> <li>Do not support.</li> <li>Our property is in close proximity to 500 Gavour Road but any elector in the City of Kalamunda has a right to express a view on this matter irrespective of their property</li> </ol>	<ol> <li>Noted.</li> <li>Noted.</li> <li>The deletion of Condition d), as currently phrased, will not change the intended form,</li> </ol>	The majority of this submission raises matters which are not relevant to Amendment 107 (i.e.
location. Especially as it is concerning an aged care facility which would be of interest to most residents.	function and layout of the integrated aged care facility as provided for in the remining SU20 conditions and the LDP.	the removal of the strata titling prohibition). Where strata titling matters have been raised, please refer
<ul> <li>who voted to support the proposal for an integrated aged care facility on this site in 2015 when they recognised that there was a real risk of the proponents not fulfilling the requirement to build the nursing home component and addressed this risk by setting a condition (condition d) that said</li> <li>4. "The risk has been mitigated by recommending conditions that require the development to remain on one lot without</li> </ul>	the subject site remains unchanged through Amendment 107, and SU20 will continue to restrict the land use permissibility on the subject site to the land uses of 'Aged Residential Care', 'Aged or Dependent Persons Dwellings', Caretaker's Dwelling' 'Consulting Rooms' and 'Incidental uses'. The City is satisfied the remaining conditions, will	Applicant response #12. This submission should be dismissed.
	<ul> <li>aged care facility which would be of interest to most residents.</li> <li>3. I support the view of a previous Council who voted to support the proposal for an integrated aged care facility on this site in 2015 when they recognised that there was a real risk of the proponents not fulfilling the requirement to build the nursing home component and addressed this risk by setting a condition (condition d) that said</li> <li>4. "The risk has been mitigated by recommending conditions that require the</li> </ul>	<ul> <li>aged care facility which would be of interest to most residents.</li> <li>I support the view of a previous Council who voted to support the proposal for an integrated aged care facility on this site in 2015 when they recognised that there was a real risk of the proponents not fulfilling the requirement to build the nursing home component and addressed this risk by setting a condition (condition d) that said</li> <li>"The risk has been mitigated by recommending conditions that require the development to remain on one lot without</li> <li>integrated aged care facility as provided for in the remining SU20 conditions and the LDP. The land use permissibility on the subject site remains unchanged through Amendment 107, and SU20 will continue to restrict the land use permissibility on the subject site to the land uses of 'Aged or Dependent Persons Dwellings', Caretaker's Dwelling' 'Consulting Rooms' and 'Incidental uses'. The City is satisfied the remaining conditions, will</li> </ul>

		5. I therefore oppose Amendment 107.	<ol> <li>4. Noted.</li> <li>5. Noted.</li> </ol>	
15.	A126755	<ol> <li>Do not support.</li> <li>I support the view of a previous Council who voted to support the proposal for an integrated aged care facility on this site in 2015 when they recognised that there was a real risk of the proponents not fulfilling the requirement to build the nursing home component and addressed this risk by setting a condition (condition d) that said</li> <li>"The risk has been mitigated by recommending conditions that require the development to remain on one lot without strata titling".</li> <li>I therefore oppose Amendment 107.</li> </ol>	<ol> <li>Noted.</li> <li>The deletion of condition d), as currently phrased,does not change the intended form, function and layout of the integrated aged care facility as provided for in the remining SU20 conditions and the LDP. The land use permissibility on the subject site remains unchanged through Amendment 107, and SU20 will continue to restrict the land use permissibility on the subject site to the land uses of 'Aged Residential Care', 'Aged or Dependent Persons Dwellings', Caretaker's Dwelling 'Consulting Rooms' and 'Incidental uses'. The City is satisfied the remaining conditions will ensure an integrated aged care facility is delivered on site.</li> <li>Noted.</li> </ol>	The majority of this submission raises matters which are not relevant to Amendment 107 (i.e. the removal of the strata titling prohibition). Where strata titling matters have been raised, please refer Applicant response #12. This submission should be dismissed.
16.	A244931	<ol> <li>Do not support.</li> <li>I am a resident of Wattle Grove.</li> <li>I wish to register a firm and unequivocal OBJECTION to the proposed Amendment</li> </ol>	<ol> <li>Noted.</li> <li>Noted.</li> <li>Noted.</li> <li>Noted.</li> <li>Noted.</li> </ol>	This submission does not address the aspects of Amendment 107.

		<ul> <li>107, related to Lot 500 Gavour Road, Wattle Grove.</li> <li>4. I believe this contravenes previous agreements and approvals and, regardless, will further damage amenities in the area.</li> </ul>		It is unclear from the submission how the proposal causes any contravention and how amenities are damaged given the proposal does not propose any alteration to land uses or densities. This submission should be dismissed.
17. A	50154	<ol> <li>Do not support.</li> <li>We oppose Amendment 107 on the following grounds:         <ul> <li>This property is not connected to reticulated sewerage</li> <li>Strata titling of units would allow the units to be sold, rented or sublet to persons not of retirement age</li> <li>Residents may be more vulnerable to exploitation if their residences are strata titled, unless they actively involve themselves in decision- making forums which many older residents would find onerous.</li> </ul> </li> </ol>	<ol> <li>Noted.</li> <li>Noted         <ul> <li>Environmental Health considerations have been addressed through SU20 and its associated conditions introduced through Amendment 57 which was gazetted in September 2017. More specifically conditions b) and c) will ensure any subsequent development is adequately serviced from a wastewater perspective. The rewording of condition d) will also ensure all the health requirements for on site effluent disposal will be addressed pursuant to the requirements of the Government Sewerage Policy 2019.</li> </ul> </li> </ol>	The matter of effluent disposal is not a matter that is being considered by Amendment 107. The existing SU20 provisions have specific planning controls addressing the age requirements of occupants of the future development. Matters pertaining to Strata Title concerns are addressed in the Applicant's response to submission #12. This submission should be dismissed.

			<ul> <li>b. 'Aged and Dependent Persons Dwellings' by definition require at least one person residing in the dwelling to be a disabled or physically dependent person or over the age of 55. Furthermore, in accordance with SU20 condition a) any subsequent approval would, by way of a condition of approval, require a 70A notification on the Certificate of Title binding the owner, their heirs and successors in title requiring that this occupancy restriction be maintained.</li> <li>c. The City can only consider Amendment 107 against the relevant planning framework. Nonetheless, Amendment 107 will not remove any obligations developer and/or future administration bodies would have under relevant statutory frameworks, including the Strata Titles Act 1985 and RV Act.</li> </ul>
18.	A50037	1. Do not support.	1. Noted.
		<ol> <li>It makes absolutely no practical or logical sense to replace the long-held desire for the City of Kalamunda to support an integrated aged care facility under single</li> </ol>	2. The deletion of Condition d), as currently phrased,will not change the intended form, function and layout of the integrated aged careThis submission is unclear as to how Amendment 107 is impractical or illogical.

	ownership and/or a fragmented ownership model. We strongly oppose Amendment 107.	facility as provided for in the remining SU20 conditions and the LDP. The land use permissibility on the subject site remains unchanged through Amendment 107, and SU 20 will continue to restrict the land use permissibility on the subject site to the land uses of 'Aged Residential Care', 'Aged or Dependent Persons Dwellings', Caretaker's Dwelling' 'Consulting Rooms' and 'Incidental uses'. The City is satisfied the remaining conditions, namely g) ensure an integrated aged care facility is delivered on site.	Matters pertaining to strata tile considerations are addressed in the Applicant's response to submission #12 – please refer. This submission should be dismissed.
19. A24222	<ol> <li>Do not support.</li> <li>I object to this amendment as it is another attempt to bypass the conditions that were placed on the proponent to develop the property as he proposed it to the community. Those who supported the proposal were desperate to have the integrated aged care facility built as a matter of urgency. I recall the proponents law firm making a deposition at a Council meeting stating that these conditions were a guarantee that the integrated aged care facility would be built. The 75% build condition on independent living units does not guarantee it, a large profit can still be</li> </ol>	<ol> <li>Noted.</li> <li>The deletion of condition d), as currently phrased, will not change the intended form, function and layout of the integrated aged care facility as provided for in the remining SU20 conditions and the LDP. The land use permissibility on the subject site remains unchanged through Amendment 107, and SU 20 will continue to restrict the land use permissibility on the subject site to the land uses of 'Aged Residential Care', 'Aged or Dependent Persons Dwellings',</li> </ol>	Amendment 107 does not alter any development design provisions or land uses, nor does it alter any existing SU20 provisions which relate to the threshold of independent living units being constructed. This submission should be dismissed.

		made from 70% build. Let's not forget the majority of the surrounding properties objected to the proposal, because it was seen as a means of urban use in a rural zone.	Caretaker's Dwelling' 'Consulting Rooms' and 'Incidental uses'. The City is satisfied the remaining conditions, namely g) ensure an integrated aged care facility is delivered on site. Furthermore, the site is now identified as an Urban Expansion/Investigation zone and it is therefore reasonable to expect the site may, in the future, be rezoned to 'Urban' under the MRS, subject to further investigations.
20.	A82947	<ol> <li>Do not support.</li> <li>As residents of Wattle Grove who are concerned about the provision of aged care within the City of Kalamunda we wish to register our strong objections to the Local Planning Scheme No 3 with respect to proposed Amendment 107 pertaining to Lot 500 Gavour Road Wattle Grove.</li> <li>In our view, the proposed Amendment is entirely misconceived and arguably unlawful in terms of the Planning and Development Act 2005 and its associated Regulations.</li> <li>The current Retirement Villages Act has a heavy consumer protection focus which is what the elderly and often more vulnerable</li> </ol>	<ul> <li>prepared and is being considered in accordance with the relevant Planning Framework.</li> <li>4. Noted.</li> <li>5. Environmental Health considerations have been addressed through SU20 and its associated conditions introduced through Amendment 57 which was gazetted in September 2017. More specifically conditions b) and c) and proposed amendments to condition d) will ensure any subsequent development is</li> </ul>
		members of society require in terms of financial certainty and transparency. In	adequately serviced from a wastewater perspective. The subsequent management of

		<ul> <li>these circumstances it is generally comforting for the elderly resident and their families to know that site management decisions will be made in their best interests by a registered management organization monitored by government oversight with sanctioning power. Residents may be more vulnerable to exploitation if their residences are strata titled, unless they actively involve themselves in decision-making forums which many older residents would find onerous.</li> <li>5. This property is also not connected to sewerage and elderly people having to manage an onsite sewerage system themselves at their late stage of life is completely unfair. Plus Covid is not going away any time soon and adds another extra element of risk to any onsite sewerage system.</li> <li>6. I do not support Amendment 107.</li> </ul>	6.	effluent disposal will remain, among other things, an obligation if the Strata or Administering Body. Noted.	
21.	A147387	<ol> <li>Do not support.</li> <li>Well then here we go again after all the promises all the work all the fighting that has gone on for years over this development, it seems that it's going to finally turn into a lifestyle village. This was always the concerned of people living in the area people that enjoy the special rural lifestyle, development by stealth, like a</li> </ol>	1. 2.	Noted. The deletion of Condition d), as currently phrased, will not change the intended form, function and layout of the integrated aged care facility as provided for in the remining SU20 conditions and the LDP. The land use permissibility on the subject site remains unchanged	It is unclear from this submission as to how Amendment 107 is an attempt to achieve development by stealth, as the amendment does not modify any components of the existing SU20 provisions other than to allow strata titling.

		Trojan horse using the promise of an integrated aged care facility with a high care nursing home for the residents of Kalamunda. Now it seems all our seniors who had pinned so much hope into this development to assure themselves of somewhere to live in the area will be wondering what next.	through Amendment 107, and SU 20 will continue to restrict the land use permissibility on the subject site to the land uses of 'Aged Residential Care', 'Aged or Dependent Persons Dwellings', Caretaker's Dwelling' 'Consulting Rooms' and 'Incidental uses'. The City is satisfied the remaining conditions, namely g) ensure an integrated aged care facility is delivered on site. Furthermore, the site is now identified as an Urban Expansion/Investigation zone and it is therefore reasonable to expect the site may, in the future, be rezoned to 'Urban' under the MRS, subject to further investigations.
22.	A27107	<ol> <li>Thank you for the letter sent to my address regarding the above mentioned Amendment.</li> <li>I wish to register my objection to the change deletion of condition D.</li> <li>Amendment 107 does not clarify what type Strata Title is to be obtained and such an open ended amendment could prevent any aged care being provided.</li> <li>Amendment 107 does not clarify whether the titling would allow the units to be sold, rented or sublet to persons not of retirement age – changing the whole reason for the special purpose zoning</li> </ol>	<ol> <li>Noted.</li> <li>Noted.</li> <li>Noted.</li> <li>Strata Titling can either be vacant or built. The applicant has not confirmed which option they intend to proceed with. It is unclear to the City how the strata titling of the site would prohibit the delivery of aged care. The City has received its own legal advice that there is no impediment under the provisions of the RV Act to strata titling the proposed integrated aged care facility. Moreover, the legal advice</li> <li>With regard to strata title matters, refer Applicant's response to submission #12.</li> <li>Financial costings of the project are not a relevant planning consideration to Amendment 107.</li> <li>This submission should be dismissed.</li> </ol>

5. No financial costings on the project – no	notes that the RV Act expressly	
data to provide clear proof that the	contemplates the existence of an	
amendment will ensure age care	aged care facility which is strata	
component will be achieved – given that the	titled under the Strata Titles Act.	
property owner has an additional mortgage		
to a third party on the property there is a	4. Amendment 107 does not propose	
risk that aged care will never be obtained	a change to SU20 Condition a)	
regardless of the zoning or conditions.	which states:	
	"At least one occupant of any Aged	
	or Dependent Persons' Dwelling	
	within this facility must have	
6. There is no financial modelling that shows	reached the age of 55 years".	
the likely profitably of strata units vis a vis	5. The Applicants finances are not a	
the costs of construction of a high care	planning consideration.	
facility or any guarantees that the profits	Nonetheless, the intent of	
earned from possible sale of the 133 over	Amendment 107 is to help ease the	
55s units will be allocated towards the cost	constraints on financing the	
of construction of the Nursing home. Only	development of the independent	
been given a vague assurance that	living units. The City has no factual	
jettisoning the single ownership	evidence to refute this claim by the	
accommodation model may somehow	applicant.	
5	6. See point 5 above.	
move this stagnant project along	<ol> <li>See point 5 above.</li> <li>Amendment 107 only proposes to</li> </ol>	
	rephrase condition d), all other	
	conditions remain unchanged (with	
7. Change to the conditions of the special	the exception of minor	
zoning puts at risk that	administrative changes).	
local community's safety and amenity	8. Environmental Health	
8. The property is not connected to	considerations have been	
reticulated sewage – there is no	addressed through SU20 and its	
documentation or legal framework included	associated conditions introduced	
to prove that this will not endanger	through Amendment 57 which was	
	gazetted in September 2017. More	

		IS TO MISLEAD THE RATEPAYERS AND THE COUNCIL STAFF AND COUNCILLORS	18. Refer point 17 above.	
23.	A26399	<ol> <li>Do not support.</li> <li>The Scheme amendment was to provide for an Integrated Aged Care Facility within a Special Rural Zoning with difficult access to existing roads, public transport and no reticulated sewerage. The fact it has been on the books for many years without development reflects a poor decision at the time. To now allow the property to be Strata Titled without a published legal opinion of its effect on the risk of achieving the aims of the original amendment should be unconscionable to members of Council. Strata Titles represent a totally different set of risk for the stated aim of the amendment which was to provide an integrated aged care facility. The residents would be required to take on a whole new complexity of responsibility, the Strata could be terminated without the building of a high care facility and degrade into to a subdivision of small unsewered lots within the Special Rural Zone.</li> </ol>	<ol> <li>Noted.</li> <li>The City has obtained legal advice which confirms that there is nothing contained within the relevant RV Act which operate to prohibit or impede the strata titling of an integrated aged care facility.</li> <li>.</li> </ol>	With regard to strata title matters, refer Applicant's response to submission #12. Matters concerning effluent disposal are not a consideration of Amendment 107. This submission should be dismissed.
24.	A234146	<ol> <li>Comment only.</li> <li>The church has no comments on the proposed Scheme amendment no. 107</li> </ol>	<ol> <li>Noted.</li> <li>Amendment 107 proposes deletion of condition d) as currently</li> </ol>	Noted.

Although not directly related to the proposed amendment, the church would like to take this opportunity to raise some related concerns about the proposed access to/from the proposed retirement village. We have no objections to the proposed retirement village. Since the approval of the original Amendment 57 in 2017, St Peter's Church located at 831 Welshpool Rd East, in Aug 2018, constructed the eastbound and westbound slip lanes and modified the median break to facilitate a safe U-turn traffic to the church facility. The proposed facility is understood to be constructing a new crossover at the same U-turn median break to provide the main access to the facility. It is unclear if the existing traffic to the church has been considered in the traffic assessments. We believe there would be some traffic impact which should be considered and approved. It should be noted that all the costs related to the construction of the slip lanes were borne by the church and therefore we expect the city would facilitate sharing of some of these costs by the developer of the proposed facility. Also we would like to know how many trees are going to be cut as part of the development. Thank You.	<ul> <li>considered through Amendment 57 and the subsequent LDP and are not the subject of Amendment 107. Traffic matters will be further considered as part of the future development application process.</li> <li>Compensation for road upgrades is a civil matter administered by Section 159 of the <i>Planning and</i> <i>Development Act.</i> The City cannot provide advice regarding whether Section 159 would apply in this instance and recommends independent legal advice is sought on this matter.</li> </ul>	e not a of Amendment so as part of a and/or subdivision vhich have shall
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25.	A8204	I object to Amendment 107 for the following	1.	Amendment 107 will not remove	With regard to strata title
		reasons:		any obligations developer and/or	matters, refer Applicant's
				future administration bodies would	response to submission #12.
		1. Strata title retirement villages are regulated		have under relevant statutory	
		under both the Strata Titles Act AND the		frameworks, including the	Matters concerning effluent
		Retirement Villages Act in WA. Allowing		Community Title Act 2018, Strata	disposal are not a consideration
		amendment 107 would have the effect of		Titles Act 1985 and Retirement	of Amendment 107.
		adding a whole extra level of legal		Villages Act 1992.	
		complexity and confusion especially when		C	This submission should be
		the rules of each can differ or conflict with		The City has received its own legal	dismissed.
		one another and have different dispute		advice that there is no impediment	
		resolution mechanisms. I am <b>not</b> in favour		under the provisions of the RV Act	
		of Amendment 107 and support the		to strata titling the proposed	
		previous Council decision that sought to		integrated aged care facility.	
		protect our elderly from unnecessary		Moreover, the legal advice notes	
		administrative concern at this time in their		that the RV Act expressly	
		lives.		contemplates the existence of an	
		2. The current Retirement Villages Act has a		aged care facility which is strata	
		heavy consumer protection focus which is		titled under the Strata Titles Act.	
		what the elderly and often more vulnerable	2.	Refer to comments in point 1	
		members of society require in terms of		above.	
		financial certainty and transparency. In	З.	The City is satisfied the deletion of	
		these circumstances it is generally		condition d), as currently phrased,	
		comforting for the elderly resident and		will not have an implication upon	
		their families to know that site		the site being developed as an	
		management decisions will be made in		integrated aged care facility. The	
		their best interests by a registered		land use permissibility on the	
		management organisation monitored by		subject site remains unchanged	
		government oversight with sanctioning		through Amendment 107, and the	
		power. Residents may be more vulnerable		remaining SU 20 will ensure the	
		to exploitation if their residences are strata		delivery of an Aged Residential Care	
		titled, unless they actively involve		facility (the nursing home	
		themselves in decision-making forums		component) on the subject site. Any	

<ul> <li>which many older residents would find onerous.</li> <li>3. I support the view of a previous Council who voted to support the proposal for an integrated aged care facility on this site in 2015 when they recognised that there was a real risk of the proponents not fulfilling the requirement to build the nursing home component and addressed this risk by setting a condition (condition d) that said</li> <li><i>The risk has been mitigated by recommending conditions that require the development to remain on one lot without strata titling</i>.</li> <li>4. As this property is not connected to reticulated sewerage, a common sewerage treatment plant will need to be constructed and managed which is an onerous and unusual management complexity for elderly persons to have to manage themselves under Strata Title arrangements ·</li> <li>5. Amendment 107 as does not specify the type of Stata Title to be usedand there are several types. Such an open ended amendment could potentially prevent the retirement villages Act. This would be detrimental to residents in</li> </ul>	<ul> <li>namely proposed e) and f) ensure the Aged Care Residential Care facility (the nursing home component) is delivered on site.</li> <li>Amendment 107 proposes to delete condition d) of SU20 only. The wastewater servicing of any subsequent development will be assessed and determined at the development and/or subdivision phase of development in accordance with conditions b &amp; c and reworded condition d).</li> <li>The management of any subsequent on-site system would be administered through the Strata Titles Act. It is not uncommon for on-site systems to be managed by Strata Bodies. The Government Sewerage Policy provides further guidance to this regard.</li> </ul>	
under the Retirement Villages Act. This	5. Amendment 107 will not remove	

		<ul> <li>reduce the legal protections available to residents.</li> <li>Amendment 107 does not act to safeguard the original intention of a previous Council to construct an integrated retirement village which includes a nursing home on this site for the benefit of the elderly in our community. It does not clarify whether residents themselves would have to manage any part of this nursing home facility under Strata Title conditions.</li> <li>Amendment 107 does not clarify whether strata titling of units would allow the units to be sold, rented or sublet to persons not of retirement age.</li> </ul>	6.	frameworks, including the Community Title Act 2018, Strata Titles Act 1985 and Retirement Villages Act 1992. Refer to comments in point 3 above. Aged and Dependent Persons Dwellings' by definition require at least one person residing in the dwelling to be a disabled or physically dependent person or over the age of 55. Furthermore, no change is proposed to SU20 condition a) which states "At least one occupant of any Aged or Dependent Persons' Dwelling within this facility must have reached the age of 55 years". Facilitating the titling of these units will ensure any subsequent approval would, through the relevant planning framework, require by way of a condition of approval, a 70A notification on the Certificate of Title binding the owner, their heirs and successors in title requiring that this occupancy restriction be maintained.	
26.	A8204	<ol> <li>The Very Brief History. The only reason Amendment 57 to the Kalamunda's town planning scheme was approved in 2017 was to facilitate the construction of an</li> </ol>	1.	The rezoning of the subject site has already been determined through the gazettal of	With regard to strata title matters, refer Applicant's response to submission #12.

			r		
		integrated aged care facility with the		Amendment 57 and is not the	Amendment 107 does not
		primary purpose of fulfilling the perceived		subject of Amendment 107.	propose any modifications to
		need for high care accommodation in the	2.	Applicants of Scheme	land uses, occupant age
		City. To facilitate the construction of a		Amendments are invoiced by the	restrictions, or development
		nursing home on Special Rural zoned land		City in accordance with the City's	thresholds that currently apply
		the council ignored the overwhelming 85%		Fees and Charges. To date all	through the existing SU20
		public opinion against the proposal all		invoices have been paid.	provisions. As such, it is unclear
		justified by the dire need for a 100 bed	3.	The referenced site is not the	from this submission how
		nursing home. The are many reasons why		subject of this Amendment.	Amendment 107 would stifle
		the rezoning of lot 500 should never have	4.	The referenced site is not the	development or result in a
		been approved which have been detailed		subject of this Amendment.	detrimental development
		over the past 9 years prior to approval,	5.	Noted.	outcome.
		apart from the proponent apparently not	6.	The subject site was rezoned from	
		being able to fund the development 5 years		'Special Rural' to SU20 through	
		after approval without another		Amendment 57.	This submission should be
		amendment. Importantly the usual	7.	The City is satisfied the removal of	dismissed.
		requirement that the development be		Condition d) will not have an	
		serviced by reticulated sewerage was		implication upon the site being	
		ignored due to the dire need for a 100 bed		developed as an integrated aged	
		nursing home , in fact the council planning		care facility and that the remaining	
		department alluded at numerous meetings		conditions, namely proposed e)	
		that the proposed development could be		and f) ensure the Aged Care	
		serviced by reticulated sewerage whenever		Residential Care facility (the	
		questioned on the matter. The council soon		nursing home component) is	
		approved amendment 57 seemingly		delivered on site.	
		because of the dire need for the potential	8.	Refer to point 7 above.	
		100 bed nursing home, as local residents	9.	Refer to point 7 above.	
		always knew they would, with the sewerage	10.	Refer to point 7 above.	
		being disposed of onsite ignoring the		Aged and Dependent Persons	
		numerous documented failures of ATU's		Dwellings' by definition require at	
		locally and worldwide.		least one person residing in the	
	n	5		dwelling to be a disabled or	
	∠.	The council has spent \$10s and \$10s		0	
		of thousands of dollars in money (which it		physically dependent person or	

asserted the proponent would repay some of upon approval which I don't believe he		over the age of 55. Furthermore, no change is proposed to SU20	
has) and time fighting local residents to		condition a) which states "At least	
approve the inappropriate development in		one occupant of any Aged or	
a rural paddock because of the trojan		Dependent Persons' Dwelling	
horse of a proposed 100 bed nursing		within this facility must have	
home. The council approved amendment		reached the age of 55 years".	
57 which allowed the developer to build		Facilitating the titling of these units	
133 villa units for over 55s (the		will ensure any subsequent	
officers/consultant's recommendation and		approval would, through the	
the Amendment documents indicated that		relevant planning framework,	
the developer could only build 60 units		require by way of a condition of	
prior to commencement of the 100 bed		approval, a 70A notification on the	
nursing home however that was amended		Certificate of Title binding the	
to 133 at the request of the proponent the		owner, their heirs and successors	
night the amendment was approved). The		in title requiring that this	
developer claimed in the original		occupancy restriction be	
Amendment documents that "The land will		maintained.	
not be subdivided as the residential units	12.	Future hypotheticals regarding	
will be developed on a "lease for life basis"		land ownership are not a planning	
which along with the provision that units		consideration.	
could not be strata titled provided some	13.	All necessary management and	
security that the 133 units would not		control over the integrated aged	
merely be built, strata titled and sold.		care faciliy can still be facilitated	
Approval of Amendment 57 was always		through the provisions of the	
deemed as urgent because the proponent		Strata Titles Act.	
was eager to get going on the development	14.	The future management of the site	
as they had the will, capacity and the aged		will be administered through	
care experience to get the development		statutory frameworks outside of	
going. There was a claim in the media that		the planning framework, including,	
the Minister for planning at the time was		but not limited to, the Strata Titles	
unfairly holding the development up by		Act & Retirement Villages Act.	
taking the advice of his department that the		Amendment 107, through deleting	

<ul> <li>development was inappropriate and by not permitting the development. As things turned out he could have waited another 6 years as there is still nothing on site little owe a 100 bed nursing home.</li> <li>Just an aside, In 2009 the residents of Wattle Grove introduced the MD of St Ives to the Shire President and the CEO of Kalamunda to explore the possibility of a joint venture with the State providing the land on a lease to ST Ives and St Ives constructing and building the aged care facility on a site in Wilkins Road or any of the other land which had been identified by the residents of Wattle Grove and pointed out to the council The council did not even follow up after the meeting on invitation from St Ives to discuss the matter further. Now, the City and state representatives are all smiling and grabbing front page headlines espousing what a great idea a joint venture or subsidising the land for developers is as if they thought of it, some</li> </ul>	<ul> <li>condition d), as curently phrased, does not remove obligations to comply with other statutes.</li> <li>15. It is unclear how the replacement of condition d) to SU20 will create extra red tape for future landowners. Refer to point 14 above.</li> <li>16. Refer to point 14 above.</li> <li>17. Amendment 107 proposes to replace condition d) of SU20 only. The wastewater servicing of any subsequent development will be assessed and determined at the development and/or subdivision phase of development in accordance with conditions b &amp; c of SU20.</li> <li>18. The City is satisfied the removal of Condition d), as currently phrased, will not have an implication upon the site being developed as an integrated aged care facility. The</li> </ul>
all smiling and grabbing front page headlines espousing what a great idea a joint venture or subsidising the land for	Condition d), as currently phrased, will not have an implication upon the site being developed as an

park on the Corner of Canning and	land use permissibility and	
Pomeroy Road.	conditions of SU20. The City is	
5. The council and its planners should hang	satisfied the remaining conditions,	
their heads in shame. 18 years since	namely proposed e) and f) ensure	
Amendment 18, 57, 107 and although the	the Aged Care Residential Care	
council has given out accolades to Aged	facility (the nursing home	
Care advocates and made numerous	component) is delivered on site.	
announcements concerning aged care it		
has produced very little high care aged	There is no basis as to why, under	
accommodation.	a strata title arrangement,	
6. Amendment 107 Amendment 107 should	residents of the Aged and	
be rejected for the following reasons:	Dependent Persons' Dwellings	l
7. Amendment 107 is only guaranteed to	(independent living units) would	
produce 180 over 55 villa's on an	need to manage the Aged	
unsewered paddock in a Special Rural	Residential Care facility (nursing	
zoned locality.	home component).	
8. There is no incentive for the developer to	19. Noted.	
build the unprofitable and expensive 100	20. The deletion of condition d), as	
high care component after the 133 Strata	currently phrased, unrestricts the	
units are sold. The reason for the addition	titling of the proposed	
of Condition d) of Special use 20 was the	development, thereby diversifying	
explicit aim of preventing the building of	the financing options for	
133 strata units selling them on and	landowners in perpetuity and	
walking away.	subsequently the delivery of the	
9. Council voted to support Amendment 57	Aged Residential Care (the nursing	
	home component).	
for an integrated aged care facility on this		
site in 2015 when they recognised that that	21. Refer point 18 above.	
there was a real risk of the proponents not	22. Noted.	
fulfilling the requirement to build the		
nursing home component and addressed		
this risk by setting a condition (condition		
d) that said		

10. The risk has been mitigated by
recommending conditions that require the
development to remain on one lot without
strata titling'.
11. There is nothing in Amendment 107 to
prevent the units once strata titled being
sold to investors who will merely rent the
units to over 55's (whether the occupants
are over 55 is not verified anyway)
12. There are no constraints in Amendment
107 documents which would prevent
Investors buying a multitude of units
thereby enabling the strata company to be
loaded.
13. Strata Titling and therefore fragmented
ownership will take away central control
and responsibility for the whole
development.
14. Amendment 107 does not include the
Strata conditions under the Strata Titles Act
that will be in place. Such an open ended
amendment could potentially prevent the
retirement village coming under the
Retirement Villages Act. This would be
detrimental to residents in the retirement
village and would reduce the legal
protections available to residents.
15. Strata title retirement villages are regulated
under both the Strata Titles Act AND the
Retirement Villages Act in WA. Allowing
amendment 107 would have the effect of
adding a whole extra level of legal
complexity and confusion especially when

the rules of each can differ or conflict with
one another and have different dispute
esolution mechanisms.
16. The current Retirement Villages Act has a
heavy consumer protection focus which is
what the elderly and often more vulnerable
members of society require in terms of
financial certainty and transparency. In
these circumstances it is generally
comforting for the elderly resident and
their families to know that site
management decisions will be made in
their best interests by a registered
management organisation monitored by
government oversight with sanctioning
power. Residents may be more vulnerable
to exploitation if their residences are strata
titled, unless they actively involve
themselves in decision-making forums
which many older residents would find
onerous.
17. As this property is not connected to
reticulated sewerage, a common sewerage
treatment plant will need to be constructed
and maintained and managed which is an
onerous and unusual management
complexity for elderly persons to have to
manage themselves under Strata Title
arrangements .
18. Amendment 107 does not act to safeguard
the original intention of a previous Council
to construct an integrated retirement
village which includes a nursing home on

this site for the benefit of the elderly in our	
community . It does not clarify whether	
residents themselves would have to	
manage any part of this nursing home	
facility under Strata Title conditions	
19. It makes absolutely no practical or	
logical sense to replace the long held	
desire of the City for an integrated aged	
,	
care facility under single ownership with a	
fragmented ownership model. I strongly	
oppose Amendment 107 .	
20. Planning decisions and approvals should	
not be altered simply based on a	
developer's ability to obtain financial	
support for a proposition endorsed by the	
City which the developer's instigated.	
21. That Amendment 107 has been allowed for	
advertising by the City of Kalamunda and	
recommended by the City planner without	
any constraints and guarantee of the 100	
bed facility being built is an	
embarrassment. There is absolutely no	
reason to support Amendment 107 which	
as it stands would be basically permit urban	
development in a Special Rural zoned	
location without any guarantee or incentive	
that the 100 bed high care facility would be	
built.	
22. Amendment 107 shows once again	
the propensity of Councillors and city staff	
to favour the interests of a developer	
against the known interests of the public	

	they are supposed to servecorroding public trust once again		
27. NRPG	<ol> <li>This submission is on behalf of Nature Reserves Preservation Group (NRPG) Inc. and is the latest of several made by NRPG on Lot 500 proposals since 2014 LPS Amendment 57).</li> <li>Amendment 107 is one of several amendments since 2014, each relaxing the original 'Special Use 20' conditions stipulated by Kalamunda Shire/City. NRPG submissions opposing the relaxations had no effect, all variations being accepted by Council.</li> <li>NRPG submissions have expressed concerns over numerous aspects of these proposals. Whilst the present variation to the 'Conditions' have been supported by Council, this submission seeks to highlight the questionable nature of the proponent's case and urges Council to reconsider its stand.</li> <li>Amendment 107 is intended to make it easier for the proponent to sell individual lots. Stating that such lots, under individual titles would more easily attract finance, that "without the ability for strata titling, finance often is not achievable" the inference being that, without the strata titling, the provision of a 'Nursing Home Component' will be delayed.</li> </ol>	<ol> <li>Noted.</li> <li>Noted.</li> <li>Noted.</li> <li>Noted.</li> <li>Noted.</li> <li>Noted.</li> <li>Noted.</li> <li>Noted.</li> <li>Noted.</li> <li>The City can only accept on face value the Applicant's claim that removal of condition d) to SU20 will help ease the constraints of financing on the development of the independent living sites.</li> <li>Noted.</li> <li>Irrespective of future tenure, Amendment 107 proposes the rephrasing of condition d) with all other conditions of SU20 remaining unchanged. The land use permissibility on the subject site remains unchanged through Amendment 107, and Special Use 20 (SU 20) will continue to restrict the land use permissibility on the subject site to the land uses of 'Aged Residential Care', 'Aged or Dependent Persons Dwellings', Caretaker's Dwelling' 'Consulting Rooms' and 'Incidental uses'. Any subsequent development proposal</li> </ol>	The Applicant's reference to Shire of Northam 'El Caballo Lifestyle Village' (ECLV) amendment is worthy of reference from a planning perspective, as it was a similar planning proposal assessed and determined under the same Western Australian planning framework. To draw comparisons to the two site's locational differences was not the intention of the Applicant's reference as it is more so to do with the planning framework. The sale of the ECLV was a matter that was a decision made by the then registered proprietor and has no relevance to the appropriateness of Amendment 107 being approved or not. What matters is that the planning authorities that determined the ECLV amendment saw it fit that allowance of strata titling was an appropriate planning outcome

5. The SOLE support for this statement comes	would be considered and	for an Aged and/or Dependent
from citing, at length, the Shire of Northam	determined in accordance with the	Persons dwellings.
Local Planning Scheme 6 amendment 5, in	land use permissibility and	- ersons awenn <sub>6</sub> 5.
which El Caballo Lifestyle Village (ECLV)	conditions of SU20.	With respect to the comments
requested the development be strata titled,	10. Noted.	around financing – the modelled
enabling <i>"individual certificates of title to be</i>	11. Noted.	being offered at the subject site
obtained for each dwelling". The Northam	12. Noted.	is unique to a range of other
proponent stating <i>" the financial lending</i>	13. Noted.	products in that owners will be
institution does not provide lending	14. Noted.	able to purchase and then sell
facilities for such types of assets." Note the	15. Environmental considerations were	the dwelling that is constructed
singular <i>"financial lending institution".</i> The	made through Amendment 57 &	on the created title. This differs
Northam Amendment 5 was approved by	will be assessed (as required) at the	to other retirement villages
Minister for Planning <b>23 August 2017,</b> in the	development and subdivision phase	where residents are essentially
September 2017 Government Gazette.	of development.	'renting' the premises from the
<ol> <li>Dynamic Planning and Developments use</li> </ol>	16. Noted.	operator. Consequently, the
of the El Caballo Lifestyle Village (ECLV)		ability to finance the purchase
amendment. The following elements of the		and sale of dwellings is of high
Justification (Section 5.0) are open to		importance and requires the
challenge:		ability to create a title for each
7. Justification 1. The proponent states that		individual lot.
<i>"without the ability for strata titling, finance</i>		
often is not achievable". This broad		
statement is not supported by the		
information found on the current		
'Simplyretirement' website, "About 10-12%		
of retirement village units are owned on a		
<i>strata title basis."</i> Given that more than 80%		
of ownership is <b>NOT</b> on strata title, the		
suggested degree of financing difficulties		
may warrant further examination.		
8. Justification 3. The Gavour Road		
amendment <i>"is not dissimilar to"</i> the		
Northam amendment. This 'justification' is		
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	dubious. An examination of the two sites	
	reveals the opposite – making the	
	amendments themselves <b>vastly dissimilar</b> .	
	The characteristics of the Gavour Road site	
	and surroundings are well known to the	
	City and need not be listed. Having	
	accepted the proposition however, the City	
	may like to be reminded of details of the	
	Shire of Northam site, the El Caballo	
	Lifestyle Village (ECLV). That site is: On the	
	Great Eastern Highway, subject to heavy	
	traffic noise. A drive of 70 kms from Perth	
	CBD and approximately 20 kms from	
	Northam. Close enough to the Linley Valley	
	abattoir for this fact to be noted in the	
	amendment conditions. "This Park Home is	
	situated in the vicinity of an abattoir and as	
	such may be affected by potential	
	nuisances relating to odour, noise, dust and	
	the like." Encumbered by the partly-	
	neglected remnants of the El Caballo	
	Blanco Hotel and function venue. The	
	above points confirm that justification 3	
	cannot be sustained.	
	9. Note that, <i>"In April 2020, El Caballo Blanco</i>	
	Resort and Lifestyle Village was sold to	
	Aboriginal Housing Foundation (AHF) and	
	will be repurposed to become a social	
	housing facility for indigenous Australians."	
	(Business News website).	
	10. Following this sale, residents of the original	
	gated-community of ECLV were "left in	
	limbo." At that point, ECLV had 34 houses	

	Given that the ECLV	
· · · · · · · · · · · · · · · · · · ·	ark homes and associated	
	ving strata titled lots has	
	ure the vitality and	
<u> </u>	CLV for the existing	
-	ham amendment 5,	
Section 4.0 Conc	usion).	
11. LPS amendment	No. 107 Lot 500 Gavour	
Road. This is the	atest in a string of	
amendments, ea	h one relaxing the original	
conditions stipul	ted by Kalamunda Shire	
and City, as show	n below: At the Special	
Council Meeting	0 April 2015, the following	
conditions were	eleted or modified: No	
more than <b>60</b> Ag	d or Dependent Persons	
dwellings be dev	loped until Nursing Home	
Component is su	ostantially commenced.	
No more than 12	Aged or Dependent	
Persons dwelling	until the development	
	ntial Care Facility has	
been completed	ind is operational on Lot	
500."		
12. These were wate	ed down to: "Not more	
than <b>133</b> of the	90 Aged or Dependent	
Persons dwelling	shall be developed	
until the develop	nent of an Aged	
,	acility (Nursing Home	
	been constructed to	
	<i>on."</i> This resulted in an	
	gger' number of Aged or	
	ns dwellings related to	
	ial Care Facility (Nursing	
Ũ	t), together with a vague	

description of the Nursing Llowe
description of the Nursing Home
Component stage required. No longer must
it be <b>"completed and operational"</b> , merely
"constructed to practical completion." This
phrase is open to interpretation by the
proponent.
13. The potential end result could be a Nursing
Home Component almost completed, yet
far from fully operational and ready to
receive residents. In the meantime,
individual strata title lots would continue to
be sold off, well beyond the 133 figure, with
the Aged Residential Care Facility still not
operating.
14. As with previous Gavour Road proponent
submissions, we see traces of the 'snow-job'
technique. In this example, the whole
thirteen pages of the Government Gazette,
containing the Northam amendment, are
included in this submission. Of these, only
one full page has any relevance to the
proponent's request. The NRPG 2014
submission on the LPS 3 amendment 57,
criticised this technique, designed
presumably, to numb City councillors and
staff into acquiescence. Whereas the ECLV
proponents made considerable efforts to
promote sales of lots before requesting the
strata titles amendment, little effort
appears to have been expended on
promoting sales of the Gavour Road sites.
15. We welcome the opportunity to have input
to this proposal and, having highlighted the

		<ul> <li>weakness in the proponent's case, request support for amendment 107 be withdrawn. We are concerned over the eventual fate of the remaining native vegetation and riparian area, (as stated in prior NRPG submissions) following its development, yet recognise the need for genuine aged care to be provided within the City. We are also concerned that while this aged care development continues to be delayed there remains increased pressure for the City to clear other environmental areas for further aged care facilities. We find it highly questionable, however, to accept the proponent's argument that: <i>"Without the proposed amendment, the implementation of the Integrated Aged Care Facility will be compromised due to financing constraints."</i></li> <li>16. We therefore request the City of Kalamunda re-examine the amendment and withdraw its support from the proposal.</li> </ul>		
28.	DWER	<ol> <li>No Objections.</li> <li>The Department of Water and Environmental Regulation has no objections to the proposal but advises that the proposed development has the potential to impact on Crystal Brook from on-site wastewater management and disposal. As previously advised (copy attached) the Local Water Management Strategy (LWMS) that supported this</li> </ol>	The DWER have submitted a letter dated 10 July 2018 which was submitted regarding the since approved LDP. Amendment 107 proposes the rephrasing of condition d), as currently phrased only, which is not considered to have any impact upon the concerns raised by DWER which can be addressed through subsequent phases of development.	Noted. The DWER's comments shall be taken into consideration at more detailed planning phases such as development and/or subdivision stages. The matters raised by DWER do not have any direct impact to

	development is now considered outdated,	 the consideration of
	having been developed and endorsed in	Amendment 107.
	2014. The proposed development has also	
	substantially increased from that previously	
	proposed in the LWMS and the now in	
	place Government Sewerage Policy (DPLH	
	2019) may significantly restrict the	
	development of this site. The Department	
	therefore again recommends that the	
	LWMS is revised to accurately reflect the	
	current proposal for the site and how it can	
	meet the requirements of the Government	
	Sewerage Policy.	
3.	<b>DWER Advice</b> The DWER has previously	
	provided comments and approved a Local	
	Water Management Strategy (LWMS) for	
	the proposed development of the site.	
4.	However, it is noted from the plans	
	provided that the proposed Local	
	Development Plan shows more extensive	
	development of the site than previously	
	accounted for. Due to the further	
	development of the site, including	
	development of the previously proposed	
	effluent disposal area, the DWER requires	
	the LWMS is updated to reflect the changes	
	to the development of the site.	
5.	The updated LWMS should be referred to	
	the DWER for comment, prior to approval	
	of the plan.	
6.	Water Resource Advice Only. The	
	Department of Water has recently merged	
	with the Department of Environment	

		<ul> <li>Regulation and Office of the Environmental Protection Authority to create the new agency Department of Water and Environmental Regulation.</li> <li>7. The former agencies are in the process of amalgamating their functions. Until this fully occurs, please note that the advice in this correspondence pertains only to water resource matters previously dealt with by the Department of Water.</li> </ul>		
29.	Water Corporation	<ol> <li>No Objections.</li> <li>The text amendment is minor in nature and the Water Corporation therefore has no objections or concerns.</li> <li>It should be noted that introduction of strata titling over the subject land may change the manner in which the site is serviced with water and the required size of the water meter. This will need to be addressed by the proponent's hydraulic consultant at the building stage and if necessary an application made to the</li> </ol>	Noted.	Acknowledged.
30.	DFES	<ul> <li>Water Corporation's Building Services for a larger water service.</li> <li>1. It is unclear from the documentation provided if the City of Kalamunda (City) has applied <i>State Planning Policy 3.7 – Planning in Bushfire Prone Areas</i> (SPP 3.7) to this proposal.</li> </ul>	Bushfire considerations have already been considered through Amendment 57 and are not the subject of Amendment 107 . Amendment 107 proposes the deletion of condition d) as currently phrased only, which is not	Acknowledged. The matters raised by DFES and its reference to SPP3.7 is a consideration that must be taken into consideration at more

		<ol> <li>Given the proposal seeks to remove a condition relating to the prevention of strata titling of the development as per your correspondence, which may not be considered an intensification of land use, the application of <i>State Planning Policy 3.7 Planning in Bushfire Prone Areas</i> (SPP 3.7) may not be required, in this instance.</li> <li>Please note that the application of SPP 3.7 is ultimately at the discretion of the decision maker.</li> <li>Thank you for providing us with the opportunity to make a submission, DFES has no further comments.</li> </ol>	considered to have any impact upon the application of State Planning Policy 3.7 (Planning in Bushfire Prone Areas).	detailed planning phases such as development and/or subdivision stages. The matters raised by DFES do not have any direct impact to the consideration of Amendment 107 as it is not proposed to intensify the development with the maximum yield remaining consistent with the existing SU20 provisions.
31.	DoH	<ol> <li>The DOH provides the following comment: <i>1. Water Supply and Wastewater</i> <i>Disposal.</i> Potable water must be of the quality as specified under the <i>Australian</i> <i>Drinking Water Quality Guidelines 2011</i>. In relation to the management of wastewater, the DOH has concerns as to the area required for effluent disposal. The DOH does not support this proposal unless the following can be demonstrated or clarified:</li> <li>a. The land is observed to have a water course running through the South Eastern part of the lot and will require the wastewater system to be designed accordingly, with a 100-metre setback from environmentally sensitive areas;</li> <li>b. A specific site and soil evaluation (SSE) report is required for the above</li> </ol>	<ol> <li>Noted.</li> <li>A. Due to the subject sites size and configuration, the City does not see a 100m setback to be prohibitive particularly given the staging suggests the Welshpool Rd end of the development will be developed first, which is furthest from the water course.</li> <li>B. The wastewater servicing of the subject site has already been considered (including comprehensive technical studies) and determined through Amendment 57 and its resultant SU20 and associated conditions b &amp; c. Site and Soil Evaluation (SSE) reports will be</li> </ol>	Noted. The DoH's comments are noted and the matters raised are items for consideration as part of the detailed planning phase. It is submitted that the existing SU20 provisions adequately secure the DoH's comments.

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	proposal, to be undertaken by a	require to support subsequent	
	qualified consultant that is conducted	phases of development in	
	during the wettest seasonal time of the	accordance with the	
	year only (July/August), as per AS/NZS	requirements of the	
	1547:2012 requirements and the	Government Sewerage Policy.	
	disposal area is required to be	C. The City is satisfied this	
	adequately sized based on the	information can be submitted	
	permeability of the SSE report findings;	and considered in the	
	c. although the wastewater treatment	subsequent phases of	
	system was shown on a plan, there	development: To ensure this	
	were no detailed plans relating to the	matter is appropriately	
	location of the disposal area/s. A plan	considered and assessed at	
	detailing the proposed building	subsequent phases of	
	envelopes, land application area/s and	development, the City is	
	exclusion zones are required for the	recommending A.107 be	
	proposal;	adopted subject to	
	d. The wastewater treatment plant is	modification;	
	located too close (approximately 20m)	The incorporation of a new	
	to sensitive land users (dwellings) or	condition to replace condition	
	residents. The DOH recommends a	d) which states:	
	minimum 100m setback from the	"Subdivision and/or	
	treatment plant to prevent nuisances	development proposals on the	
	such as odours, noise and vibration. In	subject site shall be supported	
	addition, a noise, vibration and odour	by a Wastewater Management	
	assessment will be required by	Plan prepared in accordance	
	qualified consultants;	with the requirements of the	
	e. The volume proposed for the onsite	Government Sewerage Policy	
	wastewater treatment plant needs to	2019 (as amended) (i.e. site and	
	accommodate the number of patrons	soil evaluation prepared in	
	and personnel based on the current	accordance with the relevant	
	health sewage legislative requirements.	Australian Standards, a noise,	
	This is to include all residents, staff,	vibration and odour	
	וווז וז נט ווונועטי מוו פאטפוונא, אנמוו,		
		assessment) to the satisfaction	

<ul> <li>visitors and other persons that will be on site.</li> <li>2. 2. The land is located within the estuary catchment of the Swan Coastal Plan, an engineer Certified secondary treatment system will be required. <i>Public Health</i> <i>Impacts</i> Proximity to powerlines – so that the City is better informed, please refer to the following information regarding this development. https://www.arpansa.gov.au/understanding- radiation/radiation-sources/moreradiation- sources/electricity</li> <li>B. The City understands the 100m setback requirement to be treatment of Water 8. Environmental Regulation (DWER) for severage treatment plants; which this is processed. Nonetheless all relevant technical reports will be requested by the City at later phases of development, where this finer detail is known. To ensure this matter is appropriately considered and assessed at subsequent phases of development, the City is recommending A.107 be adopted subject to modification. Refer to comments in Part C above for further discussion in this regard.</li> <li>F. Noted – The subject site is located within a severage sensitive are and therefore the City acknowledges a high</li> </ul>		
<ul> <li>2. 2. The land is located within the estuary catchment of the Swan Coastal Plan, an engineer Certified secondary treatment system will be required. <i>Public Health Impacts</i> Proximity to powerlines – so that the City is better informed, please refer to the following information regarding this development. https://www.arpansa.gov.au/understanding-radiation/radiation-sources/moreradiation-sources/moreradiation-sources/lectricity</li> <li>D. The City understands the 100m setback requirement to be imposed by the Department of Water &amp; Environmental Regulation (DWER) for severage treatment plants, which this development. which the considered until over 20KL/day is processed. Nonetheless all relevant technical reports will be requested by the City at later phases of development, where this finer detail is known. To ensure this matter is appropriately considered and assessed at subsequent phases of development, the City is recommending A.107 be adopted subject to modification. Refer to comments in Part C above for further discussion in this regard.</li> <li>E. Noted - The subject site is located within a sewerage sensitive area and therefore the City acknowledges a high</li> </ul>		
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sensitive area and therefore the City acknowledges a high		
City acknowledges a high		0
guality nutrient retentive		guality nutrient retentive
system will likely required to		

			comply with the Government Sewerage Policy.	
32.	Main Roads	<ol> <li>In response to your correspondence dated 16 February 2022, Main Roads has no objections to the proposed amendment.</li> </ol>	Noted.	Acknowledged.

Appendix 1

## ENVIRONMENTAL POLLUTION

## WELSHPOOL ROAD

The Traffic, Neighbourhood Noise and Toxic Fumes Case

Why an Aged Care Facility should not be located at

Pt Location 707 (SN32), Wattle Grove

#### Disclaimer

The following research report does not refute the need for an additional aged care facility in the Shire of Kalamunda; far from it.

Such homes provide a significant service for the elderly. The report welcomes an additional aged-care facility in the Shire, but pleads for the selection of a location other than Pt Loc. 707 Welshpool Road, for the environmental reasons outlined below.

The author is a member of the Wattle Grove Action Group but is submitting this report independently as a concerned senior citizen, living in close proximity to the proposed agedcare facility.

The writer has prepared this material in good faith from Australian and international sources, exercising due care and attention. There is no representation that the writer is an expert on traffic, noise and noise reduction, toxic or aged-care matters, nor of the completeness or fitness for purpose of this report.

Should the paper engender further research on any matter contained herein, this would be welcomed.

#### **Executive Summary**

The thrust of this documented research is to convince you as a Councilor in the Shire of Kalamunda that it would be a misguided approval process, if you signified the go-ahead for an intensive aged-care complex at Wattle Grove Pt. Location 707.

Such an approval would be committing the elderly occupants to a significantly reduced quality of life, with possibly harmful effects to their health, due to the high volume of traffic on Welshpool Road, resulting in environmental pollution in the form of noise and toxic fumes. Add to this, community noise, which will be discussed also in this paper, which would further impinge on elderly residents of a proposed aged-care complex adjoining Welshpool Road.

Transport and freight considerations Perth Metropolitan Area and related likely health effect on the elderly

The Perth Metropolitan area contains major freight handling and distribution facilities, including Kewdale, Forrestfield and Perth Airport, all of which create significant freight movements, with a substantial number of heavy trucks traveling through built-up areas (including Welshpool Road), causing environmental (noise, toxic fumes), social, transport efficiency and safety problems. Council of Australian Governments, 5 Year Infrastructure Report, Western Australia April 2004

Noise is defined by Cantrell as '--an unwanted sound; sound which is disagreeable and discordant---' Cantrell R W 1975, AGARD Conference Proceedings No. 171 NATO

The environmental problems identified in the Infrastructure Report, particularly in relation to noise, toxicity and certainly safety, would immediately and increasingly with time, adversely impact on the elderly residents, as will be shown in this paper.

The same April 2007 Infrastructure Report cited above, stipulates that transport planning, amongst other objectives will incorporate;

"the provision for appropriate legislation, stipulating that where residential areas encroach, for example, on a freight route or port, the residents will have no recourse to legal action—".

This somewhat frightening, rather draconian legislative recommendation, would if enacted, leave residents of the proposed aged care facility to confront an increasing volume of traffic, with associated noise and toxic pollution. No opportunity would be given for redress or compensation for encroaching on peoples' lives. This is a somewhat chilling outcome for the elderly residents.

• Heavy traffic Movement via Welshpool Road

The Freight Network Review Second Congress June 2002, under the aegis of the Minister for Planning and Infrastructure, the Hon Alannah MacTiernan, states that the Metropolitan Grain Centre (MGC) located in Forrestfield is the focus for trucks delivering grain from regional areas. Minister for Planning and Infrastructure, Freight Network Review Second Congress Saturday 15 June 2002 Esplanade Hotel

Of the grain transported by road (up to 0.5 million tones per annum) to the MGC, 75% is direct from the farm. Farmers use the opportunity to pick up fertilizer and supplies on the return journey. Both directions of Welshpool Road thence Canning Road are used extensively for this grain and farm supplies movement, with resultant noise and toxic pollution emanating from these vehicles.

Historic 1998 figures from the MRWA, cited during the Freight Network Review Congress, indicated that some 800 vehicles (of all types) per day used Brookton Highway. "Canning Road currently provides the most direct route (to Perth) from Brookton Highway" Freight Network Review Congress 2002 op cit

Where Canning Road is used, then necessarily Welshpool Road provides the follow-on route to Perth. The traffic flow is not going to go away, nor is the noise, rather – the opposite.

A conservative projection to 2007 would indicate at least a 100% increase to 1600 and possibly a lot more per day, with 20%, or approximately 300 plus, being heavy vehicles including semi-trailers, long vehicles and road trains, using the Brookton Highway/ Canning Road/ Welshpool Road route.

All these heavy vehicles pass the proposed aged-care complex. Life will be practically unbearable for the elderly occupants. Coming down Crystal Brook Hill, it is engine and airbrakes, with the worrying possibility of out-of-control road-trains. Going up the Hill, it is the use of 10 or more gear shifts and varying engine noises, within close auditory range of the proposed aged-care complex. Not a welcoming sound!

As Welshpool Road is a busy arterial thoroughfare in the vicinity of the above complex, it would be impractical to impose a 24 hours per day, 40KMH speed restriction.

• Heavy Vehicle Impact on Welshpool Road

Freight movement is an essential part of the way we live and information included in the Master Plan indicates that the freight task is expected to grow significantly in the future. "Heavy haul trucks and road-trains operate 24 hours per day over 6 or 7 days (per week) to achieve more than 200,000 kilometres per annum." Freight Network Review Second Congress 2002 op cit

Such freight movement at all hours is a fact of life. Produce has to be moved.

Diverting heavy traffic from Welshpool Road is not the answer, but rather that we must all be cognizant of the fact that it is not going to go away, but rather increase over time, with resultant environmental impacts.

• Commuter and other traffic impact on the elderly

A traffic study would also be necessary to quantify commuter traffic movement in both directions on Welshpool Road, from feeder suburbs in the Hills and elsewhere. Suffice to say that it is growing, and that noise levels will increase over time as a result. At peak periods in the morning and evening there is a constant stream of traffic, traveling up to the requisite 80KPH in each direction. This heavy concentration of vehicles at peak times creates very real noise particularly on the homeward journey in the evening to the Hills suburbs.

Defective or straight-through mufflers and any condition, such as a steep incline associated with Welshpool Road, causes heavy labouring of vehicle engines, further increasing traffic noise levels. "In addition there are more complicated factors such as lateral distance from the road, terrain, vegetation---". Perceptions and attitudes of individuals exposed to traffic noise in working places, Saad Abo-Quadais et al Jordan 2004

In the case of a proposed aged care facility adjoining Welshpool Road, lateral distance can be measured in terms of a few metres. The terrain is flat or gently rising along the length of the proposed facility. The verge vegetation is minimal, Even if more trees and shrubs are planted, they will not stop the noise nor would a two plus metre fence around the perimeter of such a facility. Should a two plus metre fence along Welshpool Road be suggested to overcome the noise problem, we then have a prison like situation, hardly in keeping with the 'green' aspirations the Council planners were so keen to project in Wattle Grove.

The 'hoon' brigade in their high powered vehicles, seem to be intent on setting speed and noise records (both from the engine and the audio sound system) on the Welshpool Road incline, from the eastern end of Pt. Loc 707 to the top of Crystal Brook Hill. This sound reverberates throughout the neighbourhood and makes life uncomfortable, even for long-term residents, let alone elderly people in an aged-care centre.

Additionally, a 50 plus contingent motorcycle brigade uses Welshpool Road as an escape route to the country on a weekend basis; a somewhat frightening noise experience to say the least, even for those who have lived in Wattle Grove for a considerable period.

Recent research from Denmark has found a link between premature deaths caused by high blood pressure, heart problems and traffic noise. Noise exposure can also have detrimental effects on mental health. <u>WHO Guidelines for Community Noise (2000)</u>: Berglund, B., et al. Guidelines for Community Noise, World Health Organisation, Geneva, 2000, p.XII.

Even in cases where health is not directly impacted, noise clearly has a negative impact on residents' 'quality of life', through the "annoyance" factor.

#### • Vehicle exhaust emissions

Health research from the UK indicates that 'vehicle exhaust fumes irritate the eyes and respiratory tract, and put people at respiratory risk by breathing in the fumes. Petrol or gas (LPG) fuelled engine fumes contain up to 10% carbon monoxide, a poisonous gas. Prolonged exposure to diesel fumes, especially blue or black smoke, can lead to coughing, chestiness and breathlessness. There is evidence also, that long term exposure may increase the risk of lung cancer.' www.hse.gov.uk/mvr/main-illhealth.htm

Australia has one of the highest asthma rates in the world, with approximately 2.2 million people affected by the problem. www.aboutseniors.com.au/Aged-Care-Housing-QA.html Many of the intended elderly in an aged- care facility adjoining Welshpool Road, could have aggravated levels of asthma as a result of this proximity

In sum, the potential harm that can be done to the elderly from exhaust omissions in such a complex has serious consequences. It all says 'no' to a facility in this location.

• Effect on the Elderly

Our collective sympathy would go out to any elderly residents who invested in the proposed aged care facility, hoping for a quiet and peaceful life. They would find themselves being enveloped in a mix of noise and toxic fumes swept through the facility by the regular easterly winds associated with the Crystal Brook/Wattle Grove area.

As previously mentioned, recommended legislation (April 2007) would, if implemented, prevent the elderly residents from doing anything about it, except perhaps to complain ad infinitum to the Kalamunda Shire. Unfortunately very little could be done to placate them.

This is not something that senior citizens would or should be obliged to relish, having earned the right to a reasonably quiet and peaceful existence in their twilight years

## The Health Effects of Community (Neighbourhood) Noise

• Sound and noise in the community

In a study on the potential effects of community noise the World Health Organisation defines noise as unwanted or undesirable sound. Community noise is defined by the WHO as noise emitted from all sources except the industrial workplace. The main sources of community noise include road, rail and air traffic; industries; construction, public works and the neighbourhood. The Health Effects of Community Noise; WHO Guidelines for Community Noise www.who.org

My concentration here is on a component of community noise, namely, neighbourhood noise, having looked previously at road noise and its effects. Neighbourhood noise arises from living in a generally self-reliant and vigorous hands-on, rural community, which we have in Wattle Grove. Children, people with existing physical and mental illness and the elderly are most susceptible to neighbourhood noise. WHO op cit

Noise can have a negative impact on health and well-being, particularly when sleep is interrupted. The WHO study goes on to state that specific groups of people more likely to be affected include:

- people with particular diseases or medical problems (e.g. high blood pressure, dementia, aches and pains)
- people in hospitals
- the elderly

All of the above categories would inhabit an aged-care facility, <u>"--with the most</u> widespread subjective response to noise being annoyance, which may include fear and mild anger, relating to the belief that one is being avoidably harmed'. Cohen S & Weinstein n 1981, Journal of Social Issues Vol. 37 pp 36-70

• Elderly residents and environmental noise

From general stress research it has been shown, that the ability to cope with noise is decreased in the elderly. Environmental noise acts as a stressor at night by disturbing sleep and via annoyance (or bothering) during the day. WHO Final Report Noise effects and morbidity Drs H Niemann & C Maschke, Berlin 2004

Elderly residents of the proposed aged care facility are likely to be a prime risk group from noise annoyance, with harmful effects on health.

The WHO Final Report infers that for elderly people (60 years and older) that <u>strong</u> <u>annoyance from neighbourhood noise is a significant risk factor for arthritic symptoms and</u> <u>stroke. There is also an additional significant risk elevation of gastric ulcers and</u> <u>depression.</u>

• Neighbourhood noise

In the Lewton-BainTable below under Noise estimations, a number of decibel readings are introduced. Sound pressure levels used to measure the intensity of sound and are described in terms of decibels. Charles Lewton-Bain: Noise and its effects 1999

Not only do these readings embrace heavy vehicles as discussed, but also general neighbourhood noise, associated with living in a generally self-reliant and vigorous handson, rural Wattle Grove community.

Many of the equipment items mentioned in the Table below are very common in Wattle Grove and in the area immediately adjoining the proposed aged-care complex. The Wattle Grove community is in the main, made up of self-sufficient, DIY handy-people, using chain saws, woodworking machinery, circular saws, welding machines and the like.

The writer is categorized in this group of DIY's, one block removed from the proposed complex. I would feel severely constrained if there was a curfew or a caveat imposed on noise from machinery. Wattle Grove residents cannot suddenly stop using everyday items for fear of upsetting a near-by aged care community!

Noisy off-road motorbikes are common in the area, contributing to foreground and background noise, impinging on the elderly in a proposed aged-care centre.

The upshot of neighbourhood noise, is that resentment will result from all sides Noise complaints would be frequent, leading to an unhappy, resentful scenario for everybody in the neighborhood.

Wattle Grove residents don't want this to happen. <u>Let the landowner/developer take his</u> <u>aged-care proposal and his backers to another more suitable site within the Shire. The</u> <u>applicant would have the full support of the local community.</u>

• Noise estimations

Some estimation of noise amounts for different kinds of equipment. Remember that (on a logarithmic scale) 90 decibels is ten times louder than 80 decibels.

30 decibels = whisper 40 decibels = quiet conversation, quiet library 50 decibels = quiet street, ordinary home 60 decibels = normal conversation

70 decibels = busy street

75 decibels = vacuum cleaner

80 decibels = hearing damage begins

80-89 decibels = electric tools, wood finishing

90 decibels = barking dogs, heavy trucks

90-99 decibels = boring, hammer drill, hammers (drop forge), lathes, air-powered tools, sawing, acetylene welding equipment, dirt bike

100–109 decibels = circular saw, pedestal grinders, pneumatic hammers, large machines, planers, metal cutting saws, cut-off saws, chain saw

110-119 decibels = air-powered industrial tools, heavy-duty metal working and cutting machinery, power hammer on thin metal, woodworking machinery, sandblasting machine

120 decibels = amplified rock music, jack hammer

Noise Conclusions

A Netherlands study suggests there is a general consensus about the noise levels which cause health impacts. Leq (see below) is a frequently used measurement for continuous noise.

Babish W et al (2001): Noise induced stress is a risk factor in cardiovascular disease. The 2001 International Congress of Noise Control Engineering. The Hague, The Netherlands

Environmental noise above 40-50dBA Leq is likely to lead to significant annoyance, associated with on-going stress leading to disease.

- Noise levels between 65-70 dBA Leq may be risk factors for school performance and ischemic heart disease.
- Outdoor noise levels of 40-60 dBA Leq may disturb sleep.
- Noise levels of 70dBA Leq and above may cause hearing impairment.

Unfortunately, if given permission, the Proposed Scheme Amendment- Pt Location 707 (SN32) is likely to lead to misery for many elderly residents, who would not be conversant with the health effects of noise. One might surmise that the noise or the toxic fumes issue would not be highlighted by a developer.

Naturally enough, it would be countered, 'that we all get used to noise in time' and the elderly residents likewise. This argument is a complete 'cop-out'. Elderly people don't deserve to have to go through this, nor should the Wattle Grove community be made to feel guilt every time they use a chain saw or have a party.

Previous Requested Action

The spot rezoning landowner/developer was requested previously to find an alternative aged care facility site following the 2004 Special Meeting at the Kalamunda Shire.

It appears that nothing has been done in the quest for an alternative site for an agedcare facility. The rather lazy re-submission incorporates some cosmetic road changes to Welshpool Road. Two blocks on Gavour Road, are scheduled for rezoning, at least temporarily, as Special Rural.

It is noted this time around that a private consortium St Ives Group, if it is still involved, is treading cautiously by not committing to large off-road signs proclaiming a fait accompli aged-care facility on the proposed site.

It is an affront and a waste of time to you as Councilors of the Shire of Kalamunda and the Wattle Grove community at large, that the landowner/developer rather impudently, is again trotting out a virtual rehash of a previously rejected proposal.

### Recommended Current Kalamunda Shire Action

By all means let us have an additional aged care facility but please disallow it in the proposed dangerous location adjoining Welshpool Road.

<u>At best, give approval through the appropriate Shire office to convert the whole of the land in question to Special Rural.</u>

A Special Rural designation for the whole property, is no more and no less, assuming conformity with Council By-laws, than would be given to any other Wattle Grove resident seeking rezoning in this rural area of Wattle Grove.

My plea is that you as a responsible Councilor of the

Kalamunda Shire Council

# DISALLOW ANY SPOT REZONING

On part Location 707 (SN32) Wattle Grove

Such a site for an aged-care facility would be extremely dangerous for the health and well-being of the elderly

Please request the applicant to find an alternative, more acceptable site